# VIRGINIA AQUATIC RESOURCES TRUST FUND ANNUAL REPORT - 2009

# March 31, 2010

This document serves as the required annual reporting of the status and activities of the Virginia Aquatic Resources Trust Fund (Fund) through December 31, 2009. The report includes a summary of the permitted impacts and associated mitigation payments and the projects to mitigate those impacts since the initiation of the Fund. This report updates the 2008 Annual Report and details specific activity conducted by the program in 2009.

The information is divided into the following sections:

- **Executive Summary** provides a general overview of the information in the report
- I. Introduction provides general information and background about the program and a summary of the status of impacts, mitigation payments, and funds authorized since the initiation of the Fund
- II. Impacts, Revenues, and Operational Costs provides the distribution of impacts and mitigation payments by river basin and resource type and a summary of other revenues and operational costs
- III. Summary of 2009 Impact and Mitigation Payments, Project Proposals, and Funding Authorizations provides a summary of the impact and mitigation payments, proposed projects, and funds authorized during 2009
- IV. Mitigation Overview provides information concerning mitigation goals and general procedures
- V. Mitigation Projects provides details of the mitigation projects for which funds have been proposed and authorized in 2009, and updates information on projects funded prior to 2008.
- VI. Future Priorities identifies future goals and needs of the Fund
- Attachment A. Approved Project Table
- Attachment B. Map of Project Locations within River Basins
- Attachment C. Approved Project Summaries within River Basins
- Attachment D. Map of Northwest River Conservation Corridor
- Attachment E. Map of Dragon Run Conservation Corridor

# **Executive Summary**

The Virginia Aquatic Resources Trust Fund (Fund) is administered in partnership by The Nature Conservancy of Virginia (the Conservancy) and the Norfolk District United States Army Corps of Engineers (Corps) to provide compensatory mitigation for permitted wetland and stream impacts in Virginia through an in-lieu-fee (ILF) agreement. The Fund provides one option for a permit applicant to address compensatory mitigation requirements associated with Section 404 and 401/Virginia Water Protection permits issued by the Corps and the Virginia Department of Environmental Quality (DEQ), respectively. By consolidating the mitigation requirements of multiple small projects, the Fund is able to implement large-scale watershed efforts that restore, enhance, and protect water quality. The Fund attempts to maximize the ecological benefits of compensatory mitigation by locating mitigation projects in identified conservation priority areas within each watershed. For instance, many of the Fund's mitigation projects have been integrated into areas identified by the Conservancy's overall Conservation by Design strategy as important to protect the rare plants, animals, and natural communities of Virginia.

A primary goal of the Fund is to ensure a "no net loss" of acreage, functions, and values for compensatory mitigation completed for impacts to aquatic resources of the same type and within the same watershed as the impacts. This watershed approach is implemented through the completion of projects located in the same major river basin as the impacts. The fourteen major river basins used for this approach are the Atlantic Ocean, Big Sandy, Chesapeake Bay, Chowan River, Lower James River, Middle James River, Upper James River, New River, Potomac River, Rappahannock River, Roanoke River, Shenandoah River, Tennessee River, and York River. Each basin is composed of the 8-digit hydrologic unit codes (HUC) with the exception that the Chesapeake Bay HUC's and Atlantic Ocean HUC are separated for the purposes of the Fund reporting.

The following summary is intended to provide general information about the Fund. The areas of focus include impacts and finances, non-tidal wetland summary, tidal wetland summary, and stream summary. Much of the information is provided in a tabular format for ease in review. The information is provided on a program-wide level and by major river basin for each resource type. Although condensing the Fund's activities into programmatic categories may be informative, it is important to note that the Fund seeks to provide the appropriate compensatory mitigation for each aquatic resource within each river basin. In order to get the full understanding regarding impacts, mitigation funds, authorized funds, and compensatory mitigation for each basin, please refer to the detailed information contained in the rest of this report.

From 1995 through December 31, 2009, the Fund has been used to mitigate for non-tidal wetland, tidal wetland, and stream impacts in the fourteen major river basins in Virginia. These impacts have generated \$53,423,100 in mitigation payments as summarized in Table 1. From these mitigation payments, the Corps has authorized \$37,540,000 for the Conservancy to complete activities on 108 potential mitigation projects. The Conservancy is actively pursuing mitigation activities on 92 of these sites in twelve of the major river basins. In addition to the mitigation payments and authorized funds to complete mitigation projects, as of December 31, 2009, the Fund has generated \$4,546,000 in interest, and has incurred total authorized costs of \$3,558,300 to fund staff positions, general equipment, and overhead and bank fee charges.

Table 1: Summary of Impacts, Mitigation Payments, and Funds Authorized from 1995-2009									
Resource Type   Impacts (acres)   Mitigation Payments (\$)   Authorized Funds (\$)									
Non-tidal Wetland	240.85	20,370,100	14,120,900						
Tidal Wetland	2.612	628,600	648,000						
Stream (pre-USM)	163,428	24,970,400	21,988,500						
Stream (USM)	18,299	7,454,000	782,600						
Grand Total		53,423,100	37,540,000						

The following table summarizes the achievements of the Fund through 2009, indicating the amount of impacts by resource type and the total acres of wetlands and linear feet of streams restored and protected.

Table 2: Program-wide Leverage									
Resource Type	Impacts	Restored	Preserved	Total Protected					
Non-tidal Wetland (ac)	240.85	612.00	3,968	4,580					
Tidal Wetland (ac)	2.61	23.40	543	566					
Stream (I.f.)	181,727	52,294	668,164	720,458					
Upland/Riparian Buffer (ac)	N/A	259.00	5,345	5,604					
Additional Protected (ac)	N/A	N/A	10,027	10,027					
Total (acres)	243.46	894.40	9,856	20,777					
Total (linear feet)	181,727.00	52,294.00	668,164	720,458					

Table 3 details the number of payments made to the Fund each year for each resource type since its inception in 1995.

	Table 3: Summa	ry of Payments	into the F	und
Year	Non-tidal Wetland	Tidal Wetland	Stream	Total Payments
1995	2	0	0	2
1996	13	3	0	16
1997	16	6	0	22
1998	21	4	0	25
1999	22	13	0	35
2000	31	4	0	35
2001	54	4	6	64
2002	88	8	3	99
2003	88	5	3	96
2004	57	5	57	119
2005	48	2	88	138
2006	43	6	87	136
2007	31	0	42	73
2008	20	1	28	49
2009	14	0	10	24
Totals	548	61	324	933

In 2009, the Conservancy requested funding to complete various mitigation activities, including

full restoration expenses, land acquisition, appraisals, feasibility studies, and surveys associated with 7 new projects and 4 previously approved projects. These projects included mitigation opportunities for non-tidal and tidal wetlands and streams across seven of the thirteen major river basins. The Corps and the Virginia Department of Environmental Quality with input from the US Fish and Wildlife Service, reviewed the proposals, projected budgets, and approved all of these proposals.

The 108 projects approved since program inception are in various stages of completion. Table 4 summarizes the progress of all projects to date. For example, a significant number of projects were approved during 2006 through 2008. Many of these projects are pending the closure of land deals or easements, require delineations or surface water assessments, or are in the initial planning stages for restoration or enhancement activities. Therefore, acreages, linear footages, and funding values included in this report are often estimates and may require clarification in future reports.

Table 4: Status of Approved Projects										
Project Status	Non-Tidal Wetland	Tidal Wetland	Stream	Multiple Resource	Total Number					
Active Project Development	5	0	4	2	11					
Acquired/Protected	4	1	3	2	10					
Construction Planned 2010	4	0	8	3	15					
Constructed/Monitoring	11	3	4	3	21					
Closed/Mitigation	15	3	9	8	35					
Closed without Mitigation	4	0	6	4	14					
Inactive, pending closure	0	0	1	1	2					
Total	43	7	35	23	108					

Active Project Development - currently in negotiations with landowner and/or developing restoration plans

Acquired/Protected - preservation only projects with land protection deal completed; delineation required to close

Construction Planned 2009 - restoration plans complete or underway for 2009 implementation of mitigation activities

Constructed/Monitoring - restoration activities are complete, project in monitoring phase (up to 10 years)

Closed/Mitigation - project has been officially closed and mitigation credit assigned

Closed w/o Mitigation - project has been officially closed and did not provide any mitigation credit (appraisal, feasibility, project withdrawn)

Inactive, pending closure - project is no longer moving forward and will be closed w/o credit

Table 5 summarizes the funds authorized by the Corps according to resource type and major river basin. All major river basins in Virginia have had funds authorized for expenditure on mitigation projects, except for the Big Sandy River and New River basins.

	Funds Authorized								
Year	Non-Tidal Wetland Projects (\$)	Tidal Wetland Projects (\$)	Stream Projects (\$)	Total (\$)	Cumulative Total (\$)				
1995	37,020	0	0	37,020	37,020				
1996	0	0	0	0	37,020				
1997	167,076	10,000	7,000	184,076	221,096				
1998	340,015	0	0	340,015	561,111				
1999	143,204	0	0	143,204	704,315				
2000	521,315	1,736	0	523,051	1,227,366				
2001	936,680	10,000	15,000	961,680	2,189,046				
2002	1,250,000	90,650	101,594	1,442,244	3,631,290				
2003	510,841	40,000	1,545,800	2,096,641	5,727,931				
2004	1,366,250	25,333	137,600	1,529,183	7,257,114				
2005	206,888	206,350	474,013	887,251	8,144,365				
2006	2,522,833	9,000	6,334,251	8,866,084	17,010,449				
2007	1,130,381	6,250	6,546,053	7,682,684	24,693,133				
2008	4,322,578	135,372	6,797,498	11,255,448	35,948,581				
2009	665,787	113,297	812,291	1,591,375	37,539,956				
rand Totals	14,120,868	647,988	22,771,100	37,539,956					

## **Non-Tidal Wetland Summary**

The following tables 6, 7 & 8 provide summary information of Fund activity relating to non-tidal wetlands from 1995 through 2009. Table 6 details the total impacts (acres), mitigation payments, authorized funds, remaining balance of available funds, and the mitigation liability (credits) for non-tidal wetlands. Table 7 details the mitigation activities being pursued (acres), and the associated proposed credits for non-tidal wetlands. Table 8 provides a summary of the non-tidal wetland impacts (acres), the associated credit liability, the proposed wetland mitigation credits, mitigation acres, and additional protected acres for each major river basin.

Table 6: Non-Tidal Wetland Impact and Financial Summary								
Impacts (ac)  Mitigation Payments (\$)  Authorized Funds (\$)  Remaining Liability (credits)								
240.85	20,370,137.48	14,120,868.90	6,249,268.58	432.74				

	Table 7: Non-Tidal Wetland Mitigation Activity Summary										
	Common of	Sum of									
Wetland Restoration	Wetland Enhancement	Wetlands Preservation	Upland Restoration	Upland Preservation	Sum of Mitigation (ac)	Mitigation Credits					
612	21	3,947	259	1,163	6,002	1,075					

	Table 8: Non-Tidal Wetland Mitigation Activity Summary Based on Major River Basin										
Basin	Impact (ac)	Mitigation Liability (credits)	Proposed Mitigation (credits)	Mitigation Successful or Construction (credits)	Credit Balance (Credits)	Proposed Mitigation (ac)	Additional Protected Acreage				
Atlantic Ocean	1.28	2.1	0	0	-2.1	0	0				
Big Sandy	0.11	0.15	0	0	-0.15	0	0				
Chesapeake Bay	45.14	85.34	166.81	105.7	81.47	1,463.66	505.64				
Chowan River	41.57	76.17	373.55	331.55	297.38	1,726.42	11				
Lower James River	70.34	132.69	246.31	157.03	113.62	1,160	741				
Middle James River	20.16	37.09	30.73	30.73	-6.36	99.8	514.32				
Upper James River	3.1	5.08	4.21	4.21	-0.87	13.99	0				
New River	1.02	1.06	0	0	-1.06	0	0				
Potomac River	7.86	12.39	71.97	71.97	59.58	797.16	0				
Rappahannock River	10.21	19.28	62.22	28.72	42.94	177	301				
Roanoke River	4.03	7.0	5.88	0	-1.12	26	0				
Shenandoah River	8.7	10.89	12.09	1.49	1.2	36	0				
Tennessee River	18.29	26.34	4.83	1.44	-21.51	29.22	0				
York River	9.07	16.41	97.17	95.27	80.76	439.36	186.32				
Total	240.88	431.99	1,075.77	828.11	643.78	5,968.61	2,259.28				

Though impacts have occurred in all fourteen major river basins (Table 8), historically, the majority of non-tidal wetland impacts (greater than 20 acres) and mitigation payments have accumulated in the following basins: Chesapeake Bay, Chowan River, Lower James River, and Middle James River. Moderate impacts and mitigation payments have accumulated in the Potomac River, Rappahannock River, York River, Shenandoah River, and Tennessee River Basins. Relatively few impacts (less than 5 acres) and associated payments have been received in the Atlantic Ocean, Big Sandy River, Upper James River, New River, and Roanoke River Basins. Approximately three quarters of all impacts were to palustrine forested wetlands, with the remaining quarter split among emergent and shrub-scrub wetland types.

Table 9: Summary of Constructed Non-Tidal Restoration Sites through 2009  Restoration Upland									
			Constructed	Buffer	Enhancement				
Site ID	Name	Basin	(Acres)	(Acres)	(Acres)	<b>Proposed Credits</b>			
CB-1	Dameron Marsh (Smith 1)	СВ	15.88	21.33	0	17.3			
CB-10	East River (Brooks/Ober)	СВ	12.5	4.2	0	12.78			
CH-3	Dismal Swamp (Bruff)	СН	3.07	6.93	0	3.53			
CH-5	Northwest River (Benefits)	СН	11.96	0	15.02	16.97			
CH-6	Northwest River (Hall)	СН	25	2	0	25.13			
CH-7	Nawney Creek (Knight)	СН	8	10	0	8.67			
CH-8	Northwest River (Su)	СН	49	4	0	49.27			
CH-9 /LJ-4	Northwest River (Stephens)	СН	61	10	0	61.67			
CH-10	Northwest River (Powers)	СН	25.25	0.5	0	25.28			
CH-11	Nawney Creek (Fentress)	СН	19	3.79	0	19.25			
LJ-1	Chickahominy River (Walters)	LJ	20	23	0	21.53			
LJ-4 /CH-9	Northwest River (Stephens)	LJ	61	10	0	61.67			
MJ-1	Rivanna River (Lamb)	MJ	20	26	0	21.73			
PO-1	Caledon (Nash)	PO	10	26.38	0	11.76			
PO-5	Goose Creek (Bluewildlife)	PO	5	0	1.5	5.5			
RP-11	Mountain Run (EBX)	RP	17.18	8.46	0.6	17.86			
RP-12	Rappahannock River (Norman's Ford – Craig)	RP	2.92	0	0	2.92			
TN-3	Barns Chapel (Atwell)	TN	0	0	4.01	1.34			
UJ-1	Warm Springs Mountain / Cowpasture River (Phillips)	UJ	3.09	3.91	1.78	3.94			
YK-2	Mattaponi River (Gwathmey)	YK	67.5	33	2.5	70.53			
YK-5	Cumberland Marsh (Healthvest, Inc.)	YK	1.9	0	0	1.9			
YK-7	Mattaponi River (Gwathmey 3)	YK	1.74	2.01	0	1.87			
	Total		440.99	195.51	25.41	462.4			

Table 10 summarizes the non-tidal restoration projects that are currently in the planning/acquisition phase of the project. Several of these are in design, under contract and expected to be constructed in 2010. Non-tidal wetland mitigation requirements are largely addressed by mitigation projects in key basins with the greatest impacts such as the Lower James River, Chowan River and York River, as summarized in Table 9. Additionally, projects in planning and design stages address the liability in basins such as Chesapeake Bay, Rappahannock River, Shenandoah River and Roanoke River basins. However, mitigation projects are still needed in the Tennessee River basin.

Та	Table 10: Summary of Proposed Non-Tidal Restoration Sites through 2009								
Site ID	Name	Basin	Restoration Planned	Upland Buffer	Enhancement	Proposed Credits			
Site iD	name	Dasin	(Acres)	(Acres)	(Acres)	Credits			
	Dameron Marsh/Hughlett Point/Fleet Bay								
CB-17	(Thompson, W.)	СВ	14	0	0	14			
CB-19	Dragon Run (Carlson)	СВ	3	12	0	3.8			
CH-13	Northwest River (SP Forests, LLC)	СН	27.5	0	0	27.5			
LJ-7	Great Dismal Swamp NW Section (Jacobson)	LJ	30	24	2.5	32.43			
LJ-10	James River site	LJ	50	0	0	50			
RP-13	Rappahannock River site	RP	32.23	19	0	33.5			
RO-3	Goose Creek – Roanoke (Bedford County)	RO	4	7	0	4.47			
SH-4	Shenandoah Mtn/Cow Knob site	SH	10	6	0	10.4			
TN-6	Rich Mountain site	TN	0	0	7.9	2.61			
	Total		170.73	68	10.4	178.71			

In total, at the end of 2009, the Fund has constructed over 440 acres of wetlands and has proposed to construct another 170 acres, beginning in 2010. In addition, over 25 acres of wetlands have been enhanced through Fund activity and 195 acres of upland buffer have been restored.

### **Tidal Wetland Summary**

Tables 11, 12 and 13 provide summary information of Fund activity relating to tidal wetlands from 1995 through 2009. Table 11 provides the total impacts (acres), mitigation payments, authorized funds, the remaining balance of available funds, and the mitigation liability (credits) for tidal impacts. Table 12 summarizes the mitigation activities being pursued (acres), and the associated proposed credits for tidal wetlands on a program-wide basis. Table 13 provides a summary of the tidal wetland impacts (acres), and the associated credit liability, the proposed wetland mitigation credits, mitigation acres, and additional protected acres for each major river basin.

Table 11: Tidal Wetland Impact and Financial Summary								
Mitigation Payments Authorized Remaining Liability Impact (ac) (\$) Funds (\$) Balance (\$) (Credits								
2.61	628,552	647,988	-19,436	2.61				

Table 12: Tidal Wetland Mitigation Activity Summary									
Tidal Wetland Mitigation Activities (ac)									
Wetland Restoration	I SAV Oyster Tidal Tidal				Sum of Mitigation (ac)	Sum of Mitigation (credits)			
23.4	20	3.34	220	316	566	63.76			

Table	Table 13: Tidal Mitigation Activity Summary Based on Major River Basin							
Basin	Impact (ac)	Mitigation Liability (credits)	Proposed Mitigation (credits)	Mitigation Successful or Construction (credits)	Credit Balance (Credits	Proposed Mitigation (ac)		
Atlantic Ocean	1.01	1.01	4.6	4.6	3.59	23		
Chesapeake Bay	1.06	1.06	21.98	10.63	20.92	240.69		
Chowan River	0.01	0.01	1.4	1.4	1.39	70		
Lower James River	0.43	0.43	21.07	1.07	20.64	32		
Potomac River	0.11	0.11	9.71	9.71	9.6	117		
Rappahannock River	0	0	1.6	1.6	1.6	80		
York River	0	0	3.4	0	3.4	3.4		
Total	2.62	2.62	63.76	29.01	61.14	566.09		

Through the end of 2009, tidal impacts have been paid into the Fund from all tidally influenced basins except the Rappahannock River Basin (Table 13). Tidal impacts are in general very small and infrequently accrued into the Fund. Most tidal impacts paid into the Fund have occurred in the Atlantic Ocean Basin (1 acre), accounting for half of all tidal impacts amassed by the Fund. The majority of tidal wetland impacts occurred to estuarine emergent (e.g. saltmarsh) wetlands although open water/unconsolidated bottom impacts account for roughly a quarter of the impacted acres.

A number of projects with tidal mitigation components have been approved through the Fund, including four that involve innovative restoration efforts (SAV restoration and oyster reef restoration). However, tidal marsh restoration or creation is lacking in the two basins of highest impacts (Chesapeake Bay and Atlantic Ocean). Although the restoration efforts funded to date are important, they result in mitigation that is "out-of-kind" and these projects are subjected to higher ratios. Therefore, tidal wetland restoration and/or creation will remain a priority for those two basins.

### **Stream Summary**

Tables 14, 15 and 16 provide summary information of the Fund activities for streams from 1995 through 2009. Table 14 provides a summary of the total linear feet of impacts and associated funding information for streams on a program-wide basis. Table 15 details the total linear footage of each mitigation activity the Fund is pursuing through the stream projects on a program-wide basis. For a broad overview of Fund activity, stream mitigation activities are divided into the following four general categories: channel restoration / enhancement (projects may include riparian buffer planting); riparian buffer planting (projects do not have channel or bank work); livestock exclusion; and stream and/or riparian buffer preservation. Table 16 summaries the total impact length, linear footage of each mitigation activity, total channel length in the mitigation area, stream mitigation acreage, and the additional protected acreage for the approved stream projects for each major river basin.

As noted in tables 15 and 16, multiple mitigation activities are completed along the same channel length for several projects. For example, riparian buffer planting and livestock exclusion activities are conducted along the same 2,000 linear foot length of stream channel for a project in the Rappahannock River Basin. Table 16 identifies these areas of multiple mitigation activities. Detailed descriptions of the mitigation activities (with associated buffer widths, as appropriate) for each project are included in the report.

Table 14: Stream Impact and Financial Summary					
Туре	Impact (If)	Mitigation Payments (\$)	Authorized Funds (\$)	Remaining Balance (\$)	
Pre-USM	163,428	24,970,392	21,988,462	2,981,930	
USM	18,299	7,453,989	782,638	6,671,351	
Total	181,727	32,424,381	22,771,100	9,653,281	

Table 15: Stream Mitigation Activity Summary						
Туре	Total Channel Length in Mitigation Area (If)					
Pre-USM	49,110	14,100	23,799	602,381	668,643	
USM	3,185	0	0	48,631	51,816	
Total	52,295	14,100	23,799	651,012	720,459	

For several projects, multiple mitigation activities are completed along the same channel length (e.g. Riparian Buffer Planting and Livestock Exclusion)

		Prop	osed Stream Mi	itigation Activit	y (lf)				
Basin	Impact (If)	Channel Restoration / Enhancement (may include buffer planting)	Riparian Buffer Planting (no channel or bank work)	Livestock Exclusion	Stream and/or Riparian Buffer Preservation	Total Channel Length in Mitigation Area (If)	Total Completed Mitigation	Stream Mitigation Area (ac)	Additional Protected Acreage (ac)
Atlantic Ocean	0	0	0	0	0	0	0	0	0
Big Sandy	3,006	0	0	0	0	0	0	0	0
Chesapeake Bay	1,399	0	0	0	41,668	41,668	19,168	118.36	NTW
Chowan River	2,416	0	0	0	6,460	6,460	6,460	22.9	NTW
Lower James River	22,765	9,071	0	0	9,670	18,741	104	119	NTW
Middle James River	29,312	14,791	6,000	0	42,187	60,538	51,426	590	59
Upper James River	0	0	0	0	7,609	7,609	7,609	104	0
New River	3,078	0	0	0	0	0	0	0	0
Potomac River	76,495	17,570	0	8,477	110,342	128,462	119,085	607	1,560
Rappahannock River	15,862	0	2,000	7,742	308,197	315,939	312,039	1,314	2,979
Roanoke River	6,458	2,980	800	0	20,708	23,688	6008	163	420
Shenandoah River	14,288	4,103	1,700	0	33,742	39,545	38026	526	1,180
Tennessee River	5,359	1,580	0	7,580	48,701	50,281	10,781	387	1437
York River	1,289	2,200	3,600	0	21,728	27,528	978	231	133
Total	181,727	52,295.00	14,100.00	23,799.00	651,012.00	720,459.00	571,684.00	4,182.26	7,768.00

Linear footages and acreages included in this table include estimates which may be changed in future reports, as the projects are in various phases of completion. Mitigation Area refers to linear footage and/or acreage included under a "no-touch" buffer

If - linear feet ac – acre

NTW - Additional Protected Acreage is reported under the non-tidal wetland summary

- 1 For several projects, multiple mitigation activities are completed along the same channel length (e.g. Riparian Buffer Planting and Livestock Exclusion)
- 2 The Rappahannock River Fish Passage project is not included in the table

Additional Protected Acreage refers to acreage included under the protective instrument placed on the property by the program which does not qualify for mitigation due to specified allowable activities (e.g. silviculture, agriculture

\*Indicates projects that have completed construction or acquisition. Sites may be subject to annual monitoring

Through the end of 2009, the Fund has been used to mitigate for impacts to streams in all basins (Table 16) except for the Atlantic Ocean and the Upper James River Basins. The majority of stream impacts utilizing the Fund for mitigation have occurred in the Potomac River Basin, which has accrued over 76,000 linear feet of impacts. Additional basins with high impacts include the Middle James River, Lower James River, Shenandoah River, and Rappahannock River Basins. The Fund has been used to mitigate for relatively few impacts (less than 7,000 lf) in the Chesapeake Bay, Chowan River, New River, Roanoke River, Tennessee River and York River Basins. Appropriately, the Conservancy has focused on the basins with greatest impacts to identify and propose stream mitigation projects. Projects have been identified and approved in all of the basins with greatest mitigation need. Additional projects are needed in basins such as the Lower James River and the New River and will be a focus for efforts in 2010.

Table 17 details the allocated funds that have been unallocated or returned to the general balance of the Fund. Following closure of forty-nine projects, \$970,500 was unallocated. Land sales associated with five projects returned \$2,218,600 to the Fund. In total, \$3,189,100 of authorized funds has been returned to the general Fund balance.

Table 17: Summary of Authorized Funds Returned to General Balance or Unallocated through 2009					
Number of Projects					
49	8,251,500	970,500	Project Closure		
9	3,349,600	2,218,600	Land Transfers		
	11,601,100	3,189,100	Total		

### **Conservancy Focus**

In addition to the compensatory mitigation provided by the approved wetland and stream projects, many of the projects greatly contribute to the protection of Virginia's rare plants, animals, and natural communities. Utilizing Conservation by Design, mitigation sites are often located within a conservation framework that provide greater ecological benefit than would an isolated project with the same mitigation activities. The projects are often part of an on-going conservation initiation with comprehensive ecological management plans. The large size of many of the projects (including both the mitigation areas and additional protected acreage) provide significant habitat for wildlife that depend upon large, contiguous forest blocks while providing additional buffering protection for aquatic resources. These projects may also provide corridors to connect preserved properties or surround and buffer a critical area.

Many of the project sites are listed habitat sites for state and/or federal threatened or endangered species and have documented occurrences of the Virginia Department of Conservation and Recreation Natural Heritage Elements. In addition, the projects often provide direct and indirect improvements to impaired systems, such as TMDL listed streams, or added protection to large or significant resource systems, including the Clinch River, Great Dismal Swamp, and the Chesapeake Bay watershed. Several sites also have significant historic or cultural resource preservation benefits or protect unique natural features.

Table 18 is a compiled listing of the rare species, natural communities, and unique natural features that could potentially benefit from the approved mitigation projects of the Fund, through water quality improvement, habitat protection, feeding and nursery habitat protection, and direct enhancement or restoration of the resource. This list was developed utilizing existing conservation planning information, as well as, other data.

Table <sup>-</sup>	18: Conservation Targets	
Common Name / Community	Scientific Name	Federal/State Rankings
Virginia stonefly	Acroneuria kosztarabi	G1/S1
northern saw-whet owl	Aegolius acadicus	G5/S1B,S1N
sensitive joint vetch	Aeschynomone virginica	G2/S2
dwarf wedgemussel	Alasmidonta heterodon	G1,G2/S1
elktoe	Alasmidonta marginata	G4/S1,S2
pearly everlasting	Anaphalis margaritacea	G5/S1
hairy rockcress	Arabis hisuta var adpressipilis	G5T4Q/S1S2
Elliott's aster	Aster puniceus elliottii	G5T34/S1
tropical water-hyssop	Bacopa innominata	G3,G5/S2
upland sandpiper	Bartramia longicauda	G5/S1B
aster-like boltonia	Boltonia asteroides	G5/S3
Carolina boltonia	Boltonia caroliniana	G4/S2
blue-hearts	Buchnera americana	G5/S1S2
Carolina fanwort	Cabomba caroliniana	G3G5/S1
Price's cave isopod	Caecidotea pricei	G3G4/S2S3
Vandal's cave isopod	Caecidotea vandeli	G3G4/S2
hoary elfin	Callophrys polios	S1S3
mountain bittercress	Cardamine clematitis	G2G3
crawe sedge	Carex crawei	G5/S2
epiphytic sedge	Carex decomposita	G3/S2
a sedge	Carex striata	G4/S2
purple finch	Carpodacus purpureus	G5/S1B,S5N
hermit thrush	Catharus guttatus	G5/S1B,S5N
Atlantic white cedar	Chamaecyparis thyoides	G4/S2
northeastern beach tiger beetle	Cicindela dorsalis ssp. dorsalis	Threatened
northern harrier	Circus cyaneus	G5/S1S2B,S3N
sawgrass	Cladium mariscus var. jamaicense	G5T5/S1
spreading pogonia	Cleistes divaricata	G4/S1
bunchberry	Cornus Canadensis	G5/S1
Virginia big-eared bat	Corynorhinus townsendii virginianus	G4T2/S1
Potomac sculpin	Cottus bairdi	Potomac and James restricted
timber rattlesnake	Crotalus horridus	G4TUQ/S1
canebrake rattlesnake (coastal plain population)	Crotalus horridus	G4TUQ/S1
eastern hellbender	Cryptobranchus alleganiensis	G3G4/ S2S3
spectaclecase	Cumberlandia monodonta	G3/S1
button-bush dodder	Cuscuta cephalanthi	G5/S1
pretty dodder	Cuscuta indecora	G5/S2
steelcolor shiner	Cyprinella whipplei	G5/S1
showy lady's slipper	Cypripedium reginae	G4/S1
magnolia warbler	Dendroica magnolia	G5/S2B
showy tick-trefoil	Desmodium canadennse	G5/S1S2
beaked spikerush	Eleocharis rostellata	G5/S3
yellow lance	Elliptio lanceolata	G2G3/S2S3
alder flycatcher	Empidonax alnorum	G5/S1B
big bluet	Enallagma durum	G5/S3
oyster mussel	Epioblasma capsaeformis	G1/S1

Common Name / Community	Scientific Name	Federal/State Rankings
robust baskettail	Epitheca spinosa	G4/S2
Parker's pipewort	Eriocaulon parkeri	G3/S2
bluebreast darter	Etheostoma camurum	G4/S2
ashy darter	Etheostoma cinereum	G2G3/S1
golden darter	Etheostoma denoncourti	G2/S1
longfin darter	Etheostoma longimanum	James River endemic
riverweed darter	Etheostoma podostemone	G4
wounded darter	Etheostoma vulneratum	G3/S2S3
scarce swamp skipper	Euphves dukesi	G3/S2
American peregrine falcon	Falco peregrinus anatum	State threatened, DM
Appalachian springsnail	Fontigens bottimeri	G2/S1S2/SE
Tennessee pigtoe	Fusconaia barnesiana	G2G3/S2S3
shiny pigtoe	Fusconaia cor	G1/S1
fine-rayed pigtoe	Fusconaia cuneolus	G1/S1
Atlantic pigtoe	Fusconaia masoni	G2/S2
aguaweed	Gentianella quinquefolia spp. Occidentalis	G5T4T5/S1
wood turtle	Glyptemys insculpta	G4/S2
northern map turtle	Graptemys geographica	G5/S2S3
American bald eagle	Haliaeetus leucocephalus	G5/S2S3
cracking pearlymussel	Hemistena lata	G1/S1
fox-tail barley	Hordeum Jubatum	G1/S1
Roanoke hogsucker	Hypentelium roanokense	G5
mountain brook lamprey	Ichthyomyzon greeleyi	G3,G4/S2
spiny riversnail	lo fluvialis	G2/S2
small whorled pogonia	Isotria medeoloides	G2/S2
least bittern	Ixobrychus exilis	G5/S2
jointed rush	Juncus articulatus	G5/S2
small-headed rush	Juncus brachycelphalus	G5/S2
narrow-panicled rush	Juncus brevicaudatus	G5/S2
big-head rush	Juncus megacephalus	G4G5/S2
sheep-laurel	Kalmia angustifolia	G5/S3
eastern lampmussel	Lampsilis radiata	G5/S2S3
loggerhead shrike	Lanius Iudovicianus	G4/S2B,S3N
Tennessee heelsplitter	Lasmigona holstonia	G3/S1
green floater	Lasmigona subviridis	G3/S2
birdwing pearly mussel	Lemiox rimosus	G1/S1
Kemp's Ridley sea turtle	Lepidochelys kempii	Endangered
fragile papershell	Leptodea fragilis	G5/S1
onyx rocksnail	Leptoxis praerosa	G5/S1,S3
slabside pearlmussel	Lexingtonia dolabelloides	G2/S2
Virginia pigtoe	Lexingtonia subplana	G1/S1
black sandshell	Ligumia recta	G5/S2
Carolina lilaepsis	Lilaeopsis carolinensis	G3/S1,S2
Swainson's warbler	Limnothlypis swainsonii	G4/S2B,S3N
elongated lobelia	Lobelia elongata	G4,G5/S1
winged seedbox	Ludwigia alata	G3G4/S1
river redhorse	Moxostoma carinatum	G4/S2S3

Common Name / Community	Scientific Name	Federal/State Rankings
eastern small-footed myotis	Myotis leibii	G3/S1
popeye shiner	Notropis ariommus	G3/S2S3
emerald shiner	Notropis atherinoides	G5/S1S2
roughhead shiner	Notropis semperasper	James River endemic
mirror shiner	Notropis spectrunculus	G4/S2
yellowfin madtom	Noturus flavipinnis	G1/S1
stonecat	Noturus flavus	G5/S2
orangefin madtom	Noturus gilberti	G2
eastern glass lizard	Ophisaurus ventralis	G5/S1
large-leaved grass of Parnassus	Parnassia grandifolia	G3G4/S2
joint paspalum	Paspalum distichum	G5/S1
blotchside logperch	Percina burtoni	G2G3/S1
channel darter	Percina copelandi	G4/S2
longhead darter	Percina macrocephala	G3/S1S2
stripeback darter	Percina notogramma	James River endemic
Roanoke logperch	Percina rex	G1, G2, LE
dusky darter	Percina sciera	G5/S1S2
Clinch dace	Phoxinus sp. 1	G1/S1
caddisfly	Phylocentropus carolinus	G5
slender-leaved dragon-head	Physostegia leptophylla	G4G5/S2
Peaks of Otter salamander	Plethodon hubrichti	G2/S2
James spiny mussel	Pleurobema collina	G1
Tennessee clubshell	Pleurobema oviforme	G2G3/S2S3
pyramid pigtoe	Pleurobema rubrum	G2G3/S1
A bluegrass	Poa saltuensis	G5/S2
rare skipper	Problema bulenta	G2G3/S1 SOC
thin-necked cave beetle	Pseudanophthalmus parvicollis	G1S1
cave beetle	Pseudanophthalmus pusio	G2G3, S1S2
fluted kidneyshell	Ptychobranchus subtentum	G2/S2
rough rabbits foot	Quadrula cylindrical	G3T2/S2
Appalachian monkeyface	Quadrula sparsa	G1/S1
goldencrowned kinglet	Regulus satrapa	G5/S2B,S5N
alderleaf buckthorn	Rhamnus alnifolia	G5/S1
lance-leaved buckthorn	Rhamnus lanceolata var. glabrata	G5T4T5/S1
capillary beakrush	Rhynchospora capillacea	G5/S1S2
bigeye jumprock	Scartomyzon ariommus	G4
purple oat-grass	Schizachne purpurascens	G5S1
hard-stemmed bulrush	Scirpus acutus	G5/S1
whorled nutrush	Scleria verticillata	G5/S2
redbreasted nuthatch	Sitta canadensis	G5/S2B,S4N
roundleaf clover	Solidago patula	G5/S1
Dismal Swamp southeastern shrew	Sorex longirostris fisheri	G5T2/S2
yellow-bellied sapsucker	Sphyrapicus varius	G5/S1B,S4N
sweetscent ladies'-tresses	Spiranthes odorata	G5/S3
great plains ladies' tresses	Spiranthes magnicamporum	G4/S1
Caspian tern	Sterna caspia	G5/S1B,S2N
silky camellia	Stewarthia malachodendron	G4/S2

Common Name / Community	Scientific Name	Federal/State Rankings
Bigger's Cave amphipod	Stygobromus biggersi	G2G4/S1S2
Shenandoah Valley cave amphipod	Stygobromus gracilipes	G3G4/S2S3
barrens silky aster	Symphotrychum pretense	GNR/S1
Bewick's wren	Thryomanes bewickii	G5T2Q/S1B
Spanish moss	Tillandsia usneoides	G5/S1
purple lilliput	Toxolasma lividus	G2/S1
Fraser's marsh St. John's-wort	Triadenum fraseri	G5/S1
least trillium	Trillium pusillum var. virginianum	G3T3/S2
winter wren	Troglodytes troglodytes	G5/S2B,S4N
American black bear`	Ursus americanus	Threatened
large cranberry	Vaccinium macrocarpon	G4/S2
purple bean	Villosa perpurpurea	G1/S1
prostrate blue violet	Viola walteri	G4G5/S2
loblolly pine savanna natural community		
non-riverine saturated forest community		
Appalachian terrestrial dung community		
Appalachian cave drip pool/epikarstic community		
Appalachian cave stream community		
Appalachian cave stream riparian community		
oligotrophic saturated scrub community		
Atlantic white cedar swamp community		
brackish marsh community		
limestone/dolomite barren		
montane dry calceareous forest/woodland community		G4
pocosin community		
spruce/fir forest		
high elevation cove forest		
terrestrial community mountain/piedmont acidic seepage swamp		

In conclusion, as intended, the mitigation payments for numerous, small impacts have been collectively pooled to provide large scale, ecologically preferable mitigation. The Fund continues to provide excellent leverage for the mitigation dollar. From 243 acres of wetland impacts, over 630 acres of wetland and 260 acres of buffer are being restored. Through these projects 8,800 acres have been protected. Likewise with streams, from 181,727 linear feet of impacts, over 52,000 linear feet of streams are being restored or enhanced and over 720,000 linear feet have been protected, resulting in another 12,000 acres of protected land. At the close of 2009, over two-thirds of the accumulated mitigation payments have been authorized to a diverse array of non-tidal wetland, tidal wetland, and stream mitigation projects across Virginia. These projects provide a suite of typical wetland and stream restoration, enhancement, and preservation opportunities, as well as, unique projects aimed at improving water quality and/or providing additional ecological benefits. The Conservancy, with its partners, will continue to pursue the appropriate mitigation projects in river basins with mitigation need and available funds.

### I. Introduction

The Virginia Aquatic Resources Trust Fund (Fund) is administered in partnership by The Nature Conservancy of Virginia (Conservancy) and the Norfolk District United States Army Corps of Engineers (Corps) to provide compensatory mitigation for permitted wetland and stream impacts in Virginia through an in-lieu-fee (ILF) agreement. The Fund provides one option for a permit applicant to address compensatory mitigation requirements associated with Section 404 and 401/Virginia Water Protection (VWP) permits issued by the Corps and the Virginia Department of Environmental Quality (DEQ), respectively. By consolidating the mitigation requirements of multiple small projects, the Fund is able to implement large-scale watershed efforts that restore, enhance, and protect water quality. The program is dedicated to providing the greatest compensatory mitigation value, while providing a specific emphasis on the protection of Virginia's rare plants, animals, and natural communities. These additional ecological benefits, which may also result in a higher potential for a project's long-term success, are achieved, to a large extent, through the Conservancy's conservation planning and implementation efforts. The Fund attempts to maximize the ecological benefits of compensatory mitigation by locating mitigation projects in identified conservation priority areas within each watershed. For instance, many of the Fund's mitigation projects have been integrated into areas identified by the Conservancy's overall Conservation by Design strategy as important to protect the rare plants, animals, and natural communities of Virginia.

The Fund was established in 1995 as the Virginia Wetlands Restoration Trust Fund and operates in accordance with a Memorandum of Understanding (MOU) between the Conservancy and the Corps. The MOU was amended in 2003 to, in part, address impacts to stream resources throughout Virginia. Through the revised MOU, the name of the Fund was changed to the Virginia Aquatic Resources Trust Fund.

As stated in the MOU, a primary goal of the Fund is to ensure a "no net loss" of acreage, functions, and values through compensatory mitigation completed for impacts to aquatic resources of the same type and within the same watershed as the impacts. Typically this is done using a watershed approach to complete mitigation projects located in the same major river basin as the impacts. The fourteen major river basins used for this approach are the Atlantic Ocean, Big Sandy River, Chesapeake Bay, Chowan River, Lower James River, Middle James River, Upper James River, New River, Potomac River, Rappahannock River, Roanoke River, Shenandoah River, Tennessee River, and York River. Each basin is composed of the 8-digit hydrologic unit codes (HUC), with the exception that the Chesapeake Bay HUCs and Atlantic Ocean HUCs are separated for the purposes of the Fund reporting. The partnership with the Conservancy facilitates the overall and primary operational concept of the Fund which is to efficiently use the mitigation payments from many small impacts to provide larger, more cost-effective, and ecologically preferable mitigation projects.

The Fund is typically used to mitigate for impacts of less than three acres of wetlands and/or less than 2,000 linear feet (If) of stream channel. The Fund is also used to provide mitigation for unauthorized impacts as directed by the agencies. The ability of a permit applicant to use the Fund as the selected mitigation option is at the discretion of the regulatory agencies, and is directed by Federal guidance. The Corps determines the amount of the permit applicant's mitigation payment required to provide the appropriate mitigation for the permitted impact. The mitigation payments are held by the Conservancy in an interest-generating account. These payments are then used by the Conservancy to complete the required stream and/or wetland mitigation. Potential projects are proposed by the Conservancy, and Corps approval of both the

proposed project and the requested funding amount is required prior to the initiation of formal activities on the project. Potential and proposed projects are also coordinated with, and reviewed by, DEQ and United States Fish and Wildlife Service (FWS) during a monthly agency meeting.

The mitigation sites are permanently protected, typically through recordation of a conservation easement or ownership by the Conservancy. Alternative protection methods may be implemented with approval from the Conservancy and the Corps. All interest earned and funds not spent on approved projects following project closure remain in the general balance of the Fund.

The VWP Permit Regulation (9VAC 25-210-115 E) defines the criteria for DEQ's approval of an ILF program. In accordance with this regulation, DEQ, acting on behalf of the State Water Control Board (Board), may approve the use of an ILF fund program by approving the use of a fund for a specific project when approving a VWP Permit or by granting approval of a fund at a Board meeting. In a conditional letter dated October 8, 2008, DEQ granted approval for the use of the Fund as a compensatory mitigation option for stream and wetland impacts permitted under the VWP Permit Program through December 2009. The above-referenced regulation also requires the submittal of annual reports to the Board detailing the activities of the ILF program. This report is intended to fulfill this regulatory requirement.

Through December 31, 2009, the Fund has been used to mitigate for non-tidal wetland, tidal wetland, and stream impacts in the fourteen major river basins in Virginia. These impacts have generated \$53,423,100 in mitigation payments as summarized in Table 19. From these mitigation payments, the Corps has authorized \$37,540,000 for the Conservancy to complete activities on 108 potential mitigation projects. The Conservancy is actively pursuing mitigation activities on 92 of these sites in twelve of the major river basins. A map depicting the location of these sites across the state is included in Attachment B.

Table 19: Summary of Impacts, Mitigation Payments, and Funds Authorized from 1995-2009				
Resource Type	Impacts (acres)	Mitigation Payments (\$)	Authorized Funds (\$)	
Non-tidal Wetland	240.85	20,370,100	14,120,900	
Tidal Wetland	2.612	628,600	648,000	
Total	243.462	20,998,700	14,768,900	
Resource Type	Impacts (I.f.)	Mitigation Payments (\$)	Authorized Funds (\$)	
Stream (pre-USM)	163,428	24,970,400	21,988,500	
Stream (USM)	18,299	7,454,000	782,600	
Total	181,727	32,424,400	22,771,100	
Grand Total		53,423,100	37,540,000	

The following table summarizes the achievements of the Fund through 2009, indicating the amount of impacts by resource type and the total acres of wetlands and linear feet of streams restored and protected.

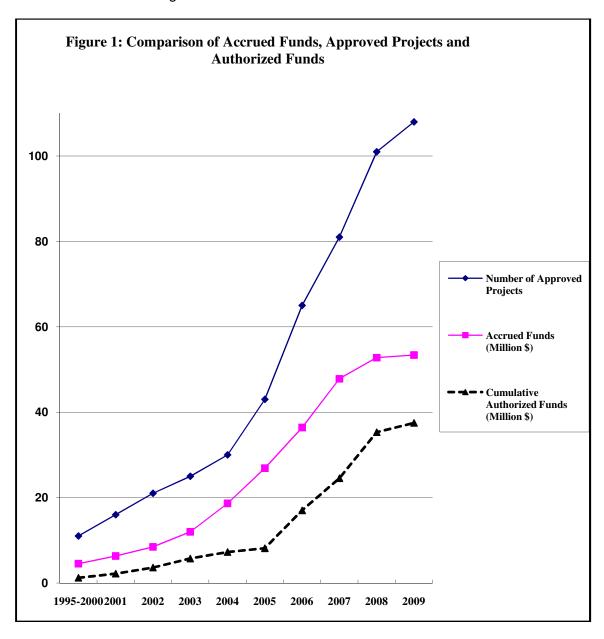
Table 20: Program-wide Leverage through 2009				
Resource Type	Impacts	Restored	Preserved	Total Protected
Non-tidal Wetland (ac)	240.85	612	3968	4,580
Tidal Wetland (ac)	2.612	23.4	543	566
Stream (If)	181,727	52,294	668,164	720,458
Upland/Riparian Buffer (ac)	N/A	259	5,345	5,604
Additional Protected (ac)	N/A	N/A	9,856	10,027
Total Acres	243.46	894	9,856	20,777
Total Linear Feet	181,727	52,294	668,164	720,458

Table 21 details the number of payments made to the Fund each year for each resource type since its inception in 1995.

	Table 21: Summary of Payments into the Fund						
Year	Non-tidal Wetland	Tidal Wetland	Stream	Total Payments			
1995	2	0	0	2			
1996	13	3	0	16			
1997	16	6	0	22			
1998	21	4	0	25			
1999	22	13	0	35			
2000	31	4	0	35			
2001	54	4	6	64			
2002	88	8	3	99			
2003	88	5	3	96			
2004	57	5	57	119			
2005	48	2	88	138			
2006	43	6	87	136			
2007	31	0	42	73			
2008	20	1	28	49			
2009	14	0	10	24			
Totals	548	61	324	933			

Figure 1 depicts the activity and growth of the Fund over the course of its operation. As intended, the mitigation payments for numerous, small impacts have been collectively pooled to provide large scale, ecologically preferable mitigation. As the available balance of the Fund has grown, the ability of the program to pursue mitigation projects has increased. With the addition of two program staff in 2005, the number of approved projects nearly tripled in a three year period. In 2008, two additional staff positions were added to assist with project implementation, bringing the total program staff to five. At the close of 2009, seventy percent of the accumulated mitigation payments are authorized to a diverse array of non-tidal wetland, tidal wetland, and stream mitigation projects across Virginia. Mitigation projects have included a suite of typical wetland and stream restoration, enhancement, and preservation opportunities, as well as unique projects aimed at improving water quality and/or providing additional ecological benefits. Examples of distinctive projects include the re-establishment of oyster reefs with submerged

aquatic vegetation beds and the removal of earthen dams with installation of a fish passage structure to allow the migration of anadromous fishes.



# II. Impacts, Revenues, and Operational Costs through 2009

This section provides a summary of impacts and associated mitigation payments for all three resource types (non-tidal wetland, tidal wetland, and stream), presented as an annual total and cumulatively by major river basin. Additional program revenues and operational costs are also detailed in this section.

### **Impacts and Associated Mitigation Payments**

The following section details the impacts and associated mitigation payments for non-tidal wetlands, tidal wetlands, and streams.

#### **Non-Tidal Wetlands**

Tables 22 and 23 provide the impact and mitigation payment summaries for non-tidal wetlands. The Fund has been used to mitigate for non-tidal impacts each year since its inception. As of the end of 2009, the Fund has been used to mitigate for 240.85 acres of non-tidal wetland impacts across all fourteen major river basins. These impacts have generated total mitigation payments of \$20,370,100 to the Fund for non-tidal wetlands.

Table 22: Non-tidal Wetland Impacts and Mitigation Payments by Year						
Year	Impacts (ac)	Mitigation Payments (\$)				
1995	2.9	65,000				
1996	20.52	460,200				
1997	26	1,305,500				
1998	16.265	779,300				
1999	13.92	967,600				
2000	7.355	835,300				
2001	12.099	1,243,900				
2002	20.026	1,996,600				
2003	28.366	3,233,200				
2004	30.319	1,978,600				
2005	6.688	830,100				
2006	17.386	1,961,600				
2007	22.186	3,138,100				
2008	14.71	1,356,800				
2009	2.107	218,300				
Totals	240.847	20,370,100				

A summary of non-tidal wetland impacts, wetland impact type, and mitigation payments by basin is provided in Table 23. Impacts have occurred in all fourteen major river basins. Historically, the majority of non-tidal wetland impacts (more than 20 acres) and associated mitigation payments have accumulated in the following basins: Chesapeake Bay, Chowan River, Lower James River, and Middle James River. A moderate amount of impacts and mitigation payments have accumulated Potomac River, Rappahannock River, York River, Shenandoah River, and Tennessee River basins. Relatively few impacts (less than 5 acres) and associated payments have been received in the Atlantic Ocean, Big Sandy, Upper James River, New River, and Roanoke River basins. Roughly three quarters of all impacts were to palustrine forested wetlands, with the remaining

quarter split between emergent and shrub-scrub wetland types.

Table 23: Non-tidal Wetland Impacts and Mitigation Payments by Basin through 2009						
Basin	Non-Tidal Wetla	and Type Im	pacted	Impacts	Mitigation	
Dasiii	PEM or POW (ac) PSS (ac) PFO (ac)			(ac)	Payments (\$)	
Atlantic Ocean	0.46	0	0.82	1.28	129,200	
Big Sandy	0.02	0.09	0	0.11	8,000	
Chesapeake Bay	4.06	1.75	39.33	45.14	6,070,900	
Chowan	5.39	3.17	33.02	41.58	1,617,100	
Lower James	6.46	3.07	60.81	70.34	4,588,800	
Middle James	1.79	2.87	15.5	20.16	1,714,900	
Upper James	1.01	0.21	1.88	3.1	143,300	
New	0.94	0.08	0	1.02	62,000	
Potomac	2.97	0.74	4.16	7.87	1,402,200	
Rappahannock	1.13	0	9.08	10.21	1,471,600	
Roanoke	0.82	0.48	2.73	4.03	320,400	
Shenandoah	6.18	0.66	1.86	8.7	792,900	
Tennessee	3.88	12.72	1.69	18.29	883,500	
York	0.7	0.41	7.96	9.07	1,165,300	
Total	35.81	26.25	178.84	240.9	20,370,100	

PEM: Palustrine Emergent Wetland; POW: Palustrine Open Water; PSS: Palustrine Scrub-shrub; PFO: Palustrine Forested Wetland

Table 24: Tidal Wetland Impacts and Mitigation Payments by Year					
Year	Impacts (ac)	Mitigation Payments (\$)			
1996	0.05	13,000			
1997	0.259	15,400			
1998	0.301	48,000			
1999	0.319	31,900			
2000	0.092	12,100			
2001	0.036	11,600			
2002	0.159	19,300			
2003	0.06	12,200			
2004	0.078	33,600			
2005	0.02	2,700			
2006	0.656	166,400			
2007	0	0			
2008	0.583	262,400			
2009	0	0			

Total

2.61

### **Tidal Wetlands**

Tables 24 and 25 provide the impact and mitigation payment summaries for tidal wetland resources. The Fund has been used to mitigate for impacts to tidal wetlands each year since 1996. As of the end of 2009, the Fund has been used to mitigate for 2.61 acres of tidal wetland impacts across six major river basins. These impacts have generated total mitigation payments of \$628,600 to the Fund for tidal wetlands.

A summary of tidal wetland impacts, wetland impact type, and mitigation payments by basin is provided in Table 25. Through the end of 2009, tidal impacts have been paid into the Fund from all tidally influenced basins except the Rappahannock River Basin. Tidal impacts are in general very small and infrequently accrued into the Fund. Most tidal wetland impacts paid into the Fund have occurred in the Atlantic Ocean Basin (1 acre)

and the Chesapeake Bay Basin (1 acre), accounting for two-thirds of all tidal impacts amassed by the Fund. The majority of tidal wetland impacts occurred to estuarine emergent wetlands (e.g. salt-marsh) although open water/unconsolidated bottom impacts accounted for roughly a quarter of the impacted acres.

628,600

	Tidal Wetland	d Type Impacted		
Basin	EEM (ac)	EOW/UB (ac)	Impacts (ac)	Mitigation Payments (\$)
Atlantic Ocean	0.781	0.225	1.006	176,705
Chesapeake Bay	0.789	0.267	1.056	320,932
Chowan	0.014	0.000	0.014	2,138
Lower James	0.374	0.052	0.426	88,842
Potomac	0.060	0.050	0.110	38,935
York	0.000	0.000	0.000	1,000
Total	2.018	0.594	2.612	628,600

Table 26: Stream Impacts and Mitigation Payments by Year						
Year	Impacts (If)	Mitigation Payments (\$)				
2001	5,973	550,300				
2002	1,115	115,600				
2003	2,576	274,800				
2004	40,714	4,646,400				
2005	55,095	7,422,200				
2006	41,389	7,377,900				
2007	14,925	4,360,600				
2007 (USM)	9,194	3,924,000				
2008	1,641	222,700				
2008 (USM)	7,963	3,109,600				
2009	1142	420,400				
Total	181,727	32,424,500				

### Streams

Tables 26 and 27 provide the impact and mitigation payment summary information for streams. The Fund has been used to mitigate for stream impacts since 2001. However, the majority of the use of the Fund as compensatory mitigation for stream impacts has been since the revision of the MOU in 2003. Beginning in 2007, the Fund began tracking stream impacts as assessed by the Unified Stream Methodology (USM) that was jointly released by the Corps and DEQ, and has tracked these impacts separately for reporting purposes. As of the end of 2009, the Fund has been used as mitigation for 181,727 linear feet of stream impacts across twelve of the major river

basins. These impacts have generated \$32,424,400 in total mitigation payments to the Fund for streams.

Table 27: Stream Impacts and Mitigation Payments by Basin through 2009						
Basin	Impacts (If)	Mitigation Payments (\$)				
Big Sandy	3,006	711,900				
Chespeake Bay	1,399	272,600				
Chowan	2,416	647,600				
Lower James	22,765	4,969,300				
Middle James	29,312	5,155,000				
New	3,078	290,300				
Potomac	76,495	11,598,100				
Rappahannock	15,862	4,473,400				
Roanoke	6,458	989,400				
Shenandoah	14,288	2,422,600				
Tennessee	5,359	725,600				
York	1,289	168,600				
Total	181,727	32,424,400				

A summary of stream impacts and mitigation payments by basin is provided in Table 27. Through the end of 2009, the Fund has been used to mitigate for impacts to streams in all basins except for the Atlantic Ocean and the Upper James River basins. The Potomac River Basin has accrued more than twice as much as any other basin, with over 75,000 linear feet of impacts. The Fund has been used to mitigate for a moderately high number of impacts (between 10,000 and 30,000 linear feet) in the Lower James River, Middle James River, Shenandoah River, and Rappahannock River basins, while relatively few impacts (less than 7,000 linear feet) have accrued in the Tennessee River Chesapeake Bay,

Chowan River, New River, Roanoke River, Big Sandy and York River basins.

## **Additional Revenues and Operational Costs**

Upon receipt by the Conservancy, the mitigation payments are deposited in an interest generating account. The Conservancy provides the Corps with the account statements within thirty days of the statement issuance date. All earned interest, any remaining authorized funds at project closure, and any proceeds resulting from the sale of a project property (sold with a protective instrument to protect the mitigation area) remain in the Fund to accomplish additional mitigation projects.

Through 2009, the Fund balance generated \$4,545,994 in interest. These monies are not directly associated with a specific permitted impact; therefore, they are not associated with specific mitigation requirements. Table 28 shows allocated funds that have been unallocated or returned to the general balance of the Fund. Funds become unallocated when projects are closed out with unspent funds remaining in the project budget, or when the project site is transferred through a land sale, subject to a conservation easement or deed restriction. Following closure of forty-eight projects, \$970,500 was unallocated. Land sales associated with nine projects returned \$2,218,600 to the Fund. In total, \$3,189,100 of allocated funds has been returned to the general Fund balance.

Table 28: Summary of Allocated Funds Returned to General Fund Balance or Unallocated through 2009						
Number of Projects	Amount Approved (\$)	Balance Returned or Unallocated (\$)	Reason for Return			
41	8,251,500	970,500	Project Closure			
9	3,349,600	2,218,600	Land Transfers			
50	11,601,100	3,189,100	Total			

There are currently five staff positions funded by the program. The first staff member, a Wetland Restoration Specialist, was hired in June 2001, and the Protection Specialist and

Stream Restoration Specialist were hired in January 2005. Two Restoration Assistants were hired in November 2008. As of December 31, 2009, the Corps has authorized a total of \$2,015,600 to fund these five positions. The Corps has authorized \$14,589 to a general equipment cost center, which has been used to purchase field supplies used across multiple sites, such as GPS units. In 2009, the Corps authorized \$200,000 to be used for project development across the state. These funds will be used to support feasibility assessments and negotiations prior to site acquisition or full project approval.

In accordance with the 2003 revised MOU, the Conservancy receives an overhead fee of 3% of each mitigation payment. These funds are used to reimburse overhead and related administrative costs incurred by the Conservancy. Through December 31, 2009, total overhead charges were \$1,274,500. Additional bank fees and associated charges through December 31, 2009 totaled \$53,600. Beginning in December 2008, higher bank assessment fees were charged through the FDIC Temporary Liquidity Guarantee Program through December 31, 2009. This resulted in considerably higher bank fees than are typically charged to the Fund.

In summary, as of December 31, 2009, the Fund has generated \$4,546,000 in interest, and has incurred total costs or authorizations of \$3,558,300 to fund staff positions, general equipment and project development, overhead, and bank fee charges.

# III. Summary of 2009 Impact and Mitigation Payments, Project Proposals, and Funding Authorizations

In 2009, the Fund was used as the compensatory mitigation option for stream and non-tidal wetland impacts in eight of the major river basins. There were no new impacts paid into the Fund for tidal wetlands or within the Big Sandy River, Lower James River, Upper James River, Rappahannock River, New River, and Tennessee River basins. The Conservancy requested funding to complete mitigation activities for 7 new projects and additional funding for 4 previously approved projects. The Corps granted funding approval for all of these requests. A detailed summary of these activities is provided below.

Table 29: Impacts and Mitigation Payments in 2009						
Resource Type	Impacts	Mitigation Payments (\$)				
Non-tidal Wetland	2.11	218,300				
Tidal Wetland	0.00	0				
Stream	1,142	420,400				
Total		638,700				

## **Impacts and Mitigation Payments**

The Fund was used as the compensatory mitigation option for numerous non-tidal wetland, and stream impacts across the state in 2009. Table 29 details the impacts and mitigation payments that were received by the Fund during 2009. The Fund was used to compensate for: 2.11 acres of non-

tidal wetland impacts with an average mitigation payment of \$103,624 per acre and 1,142 linear feet of stream impacts with an average mitigation payment of \$368 per linear foot. In total, the Fund received \$638,700 in mitigation payments in 2009. This amount accounts for approximately one percent of the total mitigation payments received by the Fund to date, and is a significant decrease in payments and impact trends over recent years.

## Mitigation Project Proposals and Approvals

Per the MOU, the Corps seeks comments from DEQ and the FWS prior to the approval or denial of a specific Fund mitigation proposal. Since 2006, monthly agency meetings have been held for project proposal review and coordination. During these meetings, the Conservancy presents potential projects to the Corps, FWS, and DEQ. These meetings were initiated to provide a forum for discussion and review of the projects, while attempting to streamline the review and coordination process.

In 2009, the Conservancy requested funding to complete numerous mitigation activities, including full restoration expenses, land acquisition, appraisals, and feasibility expenses, for 11 projects. These projects included mitigation opportunities for non-tidal and tidal wetlands and streams across seven of the major river basins. The Corps granted funding approval for all of these projects. Table 30 provides summary information for the 11 projects approved in 2009.

In 2009, \$1,591,400 was authorized towards the mitigation activities associated with the 11 approved projects. The authorized funds will complete mitigation projects across seven major river basins. These approved projects provide a suite of wetland and stream restoration, enhancement, and preservation mitigation opportunities. Several of the projects involve significant stream footage or wetland acreage, and two provide mitigation opportunities for multiple resource types.

A total of \$665,800 was authorized for non-tidal wetland mitigation projects in three river basins including the Chesapeake Bay, Roanoke River, and Shenandoah River basins. Money was authorized for one tidal mitigation projects in the Chesapeake Bay basin, (\$113,200). A total of

\$812,300 was authorized for stream projects in the Chesapeake Bay, Chowan River, Middle James River, Potomac River, Roanoke River, and Tennessee River basins.

Working with numerous partners, several of the projects contribute to large scale conservation efforts. While providing compensatory mitigation, many of these projects also contribute to the protection of Virginia's rare plants, animals, and natural communities including such highlights as dusky darter (*Percina sciera*), blue-hearts (*Buchnera americana*), aquaweed (*Gentianella quinquefolia spp. occidentalis*), small-head rush (*Juncus brachycephalus*), whorled nutrush (*Scleria verticillata*), barrens silky aster (*Symphotrychum pratense*), northern map turtle (*Graptemys geographica*), prostrate blue violet (*Viola walteri*), and Vandal's cave isopod (*Caecidotea vandeli*). Detailed summaries of each project are included in Section V.

	Table 30: Projects Approved in 2009								
						Funds Au		ds Authorize	ed
Project ID	Project Name	Resource Type	Purpose of Proposal	Proposal Date	Corps Approval Date	Non-Tidal Wetland Projects (\$)	Tidal Wetland Projects (\$)	Stream Projects (\$)	
SH-4	Shenandoah Mountain/Cow Knob site	NTW	М	1/8/2009	2/17/2009	40,300	0	0	
PO-5	Goose Creek (Bluewildlife)	S	М	1/8/2009	2/17/2009	0.00	0	24,700	
CB-18	Dragon Run Site #2	NTW, TW,	М	2/26/2009	3/16/2009	113,300	113,300	25,200	
CB-19	Dragon Run (Carlson)	NTW	А	2/26/2009	3/16/2009	5,000	0	0	
RO-3	Goose Creek (Bedford County)	NTW, S	М	1/15/2009	3/16/2009	10,000	0	17,000	
CB-19	Dragon Run (Carlson)	NTW	М	4/2/2009	5/18/2009	479,500	0	0	
TN-7	Upper Clinch River site	S	М	6/17/2009	9/28/2009	0	0	367,500	
RO-6	Roanoke Headwaters site	S	М	8/6/2009	9/28/2009	0	0	45,000	
CH-15	Blackwater River (Owen)	NTW, S	М	7/17/2009	9/28/2009	0	0	77,200	
MJ-11	Rivanna Watershed (Area 4)	S	М	12/7/2009	12/21/2009	0	0	255,800	
CB-20	Dragon Run Site #3	NTW	М	12/4/2009	12/21/2009	17,700	0	0	
					tals	\$665,800	\$113,200	\$812,300	
				Grand	l Total	\$1,591,500			

### **Major River Basins**

CB - Chesapeake Bay River Basin; LJ - Lower James River Basin; MJ - Middle James River Basin; UJ - Upper James River Basin; PO - Potomac Rier Basin; RP - Rappahannock River Basin; RO - Roanoke River Basin; SH Shenandoah River Basin; TN - Tennessee River Basin; YK - York River Basin

Resource Types-- TW - Tidal Wetland; NTW - Non-tidal Wetland; S - Stream

### **Purpose of Proposal**

M - Mitigation (may include A, AC, C, BS); A - Real Estate Appraisal; AC - Acquisition; C - Conceptual Plan Development; F - Feasibility Study; BS - Boundary Survey)

## **Mitigation Project Closures**

In 2009, the Conservancy closed twenty-two projects previously approved by the Corps, as shown in Table 31. Seventeen of these projects were closed following completion of all mitigation activities and mitigation credits were assigned. Five projects were closed due to the inability to complete negotiations with the landowners and therefore did not generate any mitigation credit. All unspent funds, or funds generated upon sale or transfer of property, were unallocated at the time of closing and returned to the Fund's general balance. A total of \$813,800 was returned to the general balance of the Fund following closure of these twenty-two projects.

Table 31: Project Closed in 2009							
Project ID	Project Name	Corps Closing Date	Amount Approved (\$)	Amount Spent (\$)	Revenue from Land Transfer	Total Returned to General Balance (\$)	Credits Assigned
LJ-8	Lower Chickahominy River (Church Point Farm, LLC)	2/17/2009	49,800	43,200	0	6,500	Yes
RP-7	Upper Rappahannock Forest Block site	2/17/2009	114,800	0	0	114,800	No
YK-9	Mattaponi River site	2/17/2009	14,100	0	0	14,100	No
MJ-9	Southern Shenandoah site	3/16/2009	40,800	0	0	40,800	No
PO-6	Crow's Nest (Stafford Lakes Partnership Phase 1)	3/16/2009	3,100,000	3,100,000	0	0	No
YK-8	Mattaponi River site	3/16/2009	232,500	0	0	232,500	No
CH-14	Racoon Creek Pinelands site	9/28/2009	77,200	0	0	77,200	No
CB-2	New Point Comfort (Trimmer)	11/29/2009	4,800	4,200	0	600	Yes
CH-3	Dismal Swamp (Bruff)	11/29/09	42,000	41,900	0.	70	Yes
RP-8	Upper Rappahannock Forest Block (Collawn, R.)	11/29/2009	123,300	121,800	0	1,500	Yes
YK-10	Mattaponi River (Bach 2)	11/29/2009	17,600	17,500	0	50	Yes
CB-13	Dameron Marsh/Hughlett Point/Fleet Bay (Thompson et al)	12/21/2009	358,500	199,900	0	158,600	Yes
CH-5	Northwest River (Benefits)	12/21/2009	337,600	337,600	0	0	Yes
MJ-3	Beaumont (Sisters of the Blessed Sacrament)	12/21/2009	253,500	232,700	0	20,800	Yes
MJ-4	Southern Shenandoah (Bennett)	12/21/2009	12,600	12,100	0	500	Yes
PO-7	Crow's Nest (Stafford Lakes Partnership Phase 2)	12/21/2009	1,400,000	1,399,000	0	1000	Yes
RP-9	Rappahannock River (Rose)	12/21/2009	81,000	78,000	0	3000	Yes
RP-10	Rappahannock River (Rose 2)	12/21/2009	75,500	75,200	0	300	Yes
SH- 3/UJ-3	Laurel Fork (Rifle Ridge LLC)	12/21/2009	1,034,700	1,028,200	0	6,600	Yes
YK-7	Mattaponi River (Gwathmey 3)	12/21/2009	22,100	19,300	0	2,900	Yes
CB-4	Dragon Run (Byrd)	3/16/2009	87,600	86,500	65,000	66,100	Yes
YK-3	Dragon Run (Beldon)	3/16/2009	87,600	86,500	65,000	66,100	Yes
	Total		\$7,567,600	\$6,883,600	\$130,000.00	\$814,000	

## IV. Mitigation Overview

The Fund is dedicated to providing the greatest compensatory mitigation value, while placing a specific emphasis on the protection of Virginia's rare plants, animals, and natural communities. As per the MOU, a primary goal of the Fund is to ensure a "no net loss" of acreage, functions, and values for compensatory mitigation completed for impacts to aquatic resources of the same type and within the same watershed as the impacts. The following sections detail the methodologies used by the Fund to help achieve these program goals.

### **Mitigation Value for Projects**

The goal of no net loss of wetland acreage and function is defined in federal and state regulations. Activities which can be credited as wetland mitigation include wetland creation, restoration, enhancement, and preservation. In addition, the restoration, enhancement, or preservation of upland areas adjacent to wetland systems is also credited as wetland mitigation.

To determine and track the progress of the Fund toward the no net loss goal, information about impacts and mitigation is required. The Fund uses wetland impact area (acres) to determine the minimum requirement of wetland replacement necessary for each basin. Wetland replacement is achieved through wetland restoration or creation such that wetland acreage is gained to offset losses, consistent with state and federal laws. To address functional losses, ratios are applied to wetland impacts. The following impact to compensation ratios are applied to acres of wetland impacts in order to calculate the mitigation liability for each basin: PFO -2:1, PSS -1.5:1, PEM -1:1, POW -1:1, E1/2EM -1:1. It is generally accepted that higher ratios for wetland types that take longer to establish (e.g. forested wetlands) are necessary. To meet or exceed the mitigation liability in a basin, the Fund may pursue other activities in addition to restoration and creation.

In 2006, the Corps, FWS, and DEQ agreed that the standard ratios included in Table 32 may typically be used for crediting the Fund's wetland mitigation projects. These standard ratios were used to update the information provided for each wetland mitigation project in Section V of this report. For certain projects under specific conditions, different ratios may be appropriate. In these cases, the proposed ratio is coordinated for acceptance by the regulatory agencies.

Table 32: Standard Wetland Compensation Acres to Compensation Credit Ratios Used by the Fund					
Proposed Mitigation Activity	Ratio				
Wetland Restoration	1:1				
Wetland Creation	1:1				
Wetland Enhancement - Ratio ranges depending upon amount of enhancement.	3:1 to 5:1				
Wetland Preservation	10 : 1				
Upland Buffer Restoration	15 : 1				
Upland Preservation - Ratio may be higher depending upon condition, location, or other factors.	20 : 1				

Until implementation of the Unified Stream Methodology (USM) in 2007, standard compensatory mitigation ratios had not been defined for stream impacts and mitigation in Virginia. Examples of activities accepted which can considered stream mitigation include restoration (activities to restore proper dimension, profile), pattern, and enhancement (e.g., creation of bankfull benches. bank shaping/sloping. installation of in-stream structures. planting of live-stakes), riparian buffer planting (for this report, includes the area within the first 200 feet from the top of the

bank), livestock exclusion, and channel and upland riparian buffer preservation.

Due to the lack of a standard crediting method prior to mid-2007, the programmatic goal was to complete a combination of stream restoration, enhancement, and preservation projects with significant ecological benefit. Unlike with the wetland projects, "crediting" of stream projects is not completed for the Fund until projects are funded by impacts paid through the USM. Therefore, for the majority of this and previous annual reports, the mitigation activities for each stream project are described with the associated linear footage and protected riparian buffer widths. Projects funded by impacts paid through the USM will be reported and credited accordingly.

For both wetland and stream projects, only those areas protected in accordance with the MOU are considered for mitigation. These are typically confined to ecologically important aquatic resources and buffers on the site in which activities incompatible with mitigation have been prohibited. The Conservancy refers to this "no-touch" protected area as the mitigation area. Frequently, the total area protected exceeds the area counted as mitigation. This acreage is shown as "Additional Protected".

In addition to the typical activities (noted above) which are considered mitigation for wetland and stream impacts, the Fund has pursued unique projects aimed at improving water quality and/or providing additional ecological benefits. These distinctive projects include the re-establishment of oyster reefs and submerged aquatic vegetation beds, and the removal of earthen dams and the installation of a fish passage structure to allow the migration of anadromous fishes. While these projects may not be considered typical mitigation for wetland and stream impacts, their role in the improvement of water quality and benefit to fish and wildlife has been deemed appropriate for funding through the Fund. These projects are credited at a higher ratio, which reduces the amount of mitigation credit when compared to typical restoration projects.

## **Mitigation Project Site Selection**

The following factors are considered during the identification and review of a project proposed for funding through the Fund.

- Appropriateness of the site to provide mitigation for permitted impacts
- Mitigation need for a project based on major river basin
- Likelihood of long-term success of the project
- Proximity of the site to identified areas of concern, environmentally sensitive sites, or other protected sites
- Project cost versus the mitigation value of the project

A proposed project must comply with the program goal to improve and protect water quality and provide appropriate and practicable mitigation for permitted impacts. As detailed in Section II, permitted impacts, the associated mitigation payments, and mitigation projects are tracked and reported by major river basin on an annual basis. This tracking process is consistent with the Virginia Water Protection Permit Regulation (9VAC 25-210-115 E), which defines the criteria for DEQ's in-lieu fee fund approval. As previously stated, the primary goal of the Fund is to meet mitigation needs on a major river basin basis. Although not required, a secondary goal of the Fund is to mitigate for permitted impacts through projects in the same or adjacent HUC. However, this goal is often cost prohibitive for the Fund based on limited impacts and associated mitigation payments in certain areas.

In addition to providing the appropriate mitigation, the program also considers the long-term success and ecological benefits of each project. The Conservancy is a leading international, non-profit organization with the mission of preserving the plants, animals, and natural

communities that represent the diversity of life on Earth. To achieve this mission, the Conservancy has developed a strategic, science-based planning process, called Conservation by Design, which helps the organization identify the highest-priority areas that, if protected, will secure biodiversity over the long term. The Conservancy uses this tool to help identify preferred areas to search for a potential mitigation site within each major river basin.

Conservation by Design entails a four-step, disciplined process that enables the Conservancy to develop the appropriate mix of actions to abate threats in a given place and to secure tangible, lasting conservation results. A detailed description of Conservancy by Design can be found at the Conservancy's website (www.nature.org).

As the first step in Conservation by Design, the Conservancy sets its conservation priorities for a specific, scientifically-selected geographic location, called an ecoregion. Ecoregions represent the full distribution and diversity of native species, natural communities, and ecosystems. In order to make the most effective progress toward the conservation goals, the Conservancy establishes priority conservation areas within these ecoregions.

These priority areas are those places that are most in need of conservation action or provide the best opportunity for investment in conservation efforts. The design of ecoregion-based priority areas is accomplished through a careful review of the ecoregions' ecological significance, its concentration of different species, the overall quality of the natural communities, and threats to the health of the area. This collected data allows the Conservancy to identify and prioritize which sites in the ecoregion are most suitable for protection.

The Conservancy uses Conservation by Design to focus on preferred areas within each major river basin to identify a potential stream or wetland mitigation site. In addition to the long-term protection of a specific plant or animal species or natural community, this approach also develops protection corridors within a landscape of priority conservation areas.

The primary reason for locating the Fund's mitigation projects within this conservation framework is to increase the potential ecological benefits of the mitigation site beyond its own "footprint." An example of the success of using Conservation by Design as a tool in this program is demonstrated in the Chowan River Basin, where the Fund has contributed to the protection and restoration of land within the Back Bay, North Landing River, and Northwest River conservation corridors. These corridors have been recognized by federal, state, local, and environmental organizations as high conservation priorities. The Fund has protected over 1,700 acres of land within these corridors and is actively restoring/enhancing over 200 acres of wetlands. These mitigation projects compliment the tens of thousands of acres that federal, state, local and conservation organizations have protected in these areas using other funds. A map of these conservation corridors is included in Attachment D.

Projects located outside of Conservancy identified priority areas are considered and often proposed in partnership with natural resource partners based on the mitigation needs for the basin, mitigation opportunities at the specific site, ecological benefits provided by the project, and the likelihood of long-term success.

### **Mitigation Monitoring and Project Success**

Monitoring of an approved project is critical to determine the overall success of the project in terms of mitigation. Prior to 2004, monitoring and success criteria were not assigned to several projects, particularly projects involving stream mitigation or non-typical mitigation. Monitoring and success criteria for stream mitigation were not defined or standardized in Virginia prior to

2004.

In recent years, the Fund staff has worked to standardize the mitigation plans, including the requirements for monitoring and the success criteria of the proposed projects. The Conservancy prepares a mitigation plan with requirements for monitoring and success for agency approval for all newly proposed and approved projects.

As stated in the MOU, the Fund is committed to ensuring that the completed projects are successful, and will repair or perform corrective action on projects that are determined to be unsuccessful. To help ensure this commitment, as required by the MOU, all projects proposed since 2003 have 20% of the restoration costs authorized and set aside to complete corrective actions if necessary.

### **Long-Term Protection and Stewardship**

In accordance with federal and state requirements, each mitigation project must have a provision for long-term protection of the mitigation area. This provision is most often a conservation easement, deed restriction, dedication as a natural area preserve, or ownership by the Conservancy. If land is later transferred out of Conservancy ownership, permanent protective instruments are placed on the property at that time. Alternative protection methods may be implemented with approval from the Corps. These instruments protect the ecologically important aquatic resources and buffers on the mitigation site through the prohibition of certain activities such as, but not limited to, silviculture, agriculture, and development. The Conservancy refers to this "no-touch" protected area as the mitigation area.

Protective instruments are often placed on entire tracts of land, and not just over the identified mitigation area. Although certain activities outside the mitigation area are restricted by the easement, other activities may be allowed which renders the acres ineligible to serve as mitigation for permitted impacts. While the entire tract may not count as mitigation, its protection improves the overall landscape context of the mitigation site. The Conservancy tracks this additional acreage protected by the easement but located outside of the mitigation area as "additional protected acreage." The mitigation area acreage and additional protected acreage for each project are detailed in the Project Summaries and tables included in Section V.

Once the mitigation project has been finalized and the land protected, there is a need for a management plan to care for the area over the long term. As part of a project's proposal, the Conservancy often requests funds for the continual management and stewardship of the site. These funds are held in a stewardship endowment and used to fund ongoing monitoring of the conservation easement or deed restrictions. Project easements are sometimes held by one of the Conservancy's partners, who are then responsible for the stewardship, and the associated monitoring and reporting, of the site. For these projects, funds may be requested for the stewardship activities conducted by the partner.

Under certain circumstances, the Conservancy initially purchases the property and then transfers the parcel or sections of the parcel to another entity, such as a government organization, a local land trust, or a conservation buyer. All properties are transferred with legally binding restrictions, as described above, which limit certain land practices and uses, to ensure ultimate protection of the mitigation area. Each entity must be committed to protecting the property's important natural values and willing to ensure the lands' long-term conservation and protection. The proceeds from these land sales are returned to the Trust Fund account and used to accomplish additional mitigation projects.

The Corps reviews the proposed protective instrument for each project and has the final authorization on the appropriateness of the proposed form of protection, as well as the content of each protective instrument. Details regarding the long-term protection and stewardship for each mitigation project are included under the Project Summaries in Section V.

### **Partners**

Partnerships are often instrumental for ensuring the success of each mitigation project and advancing the goals of the program. The Conservancy has partnered with various federal, state, and local government groups, as well as private non-profit and for profit organizations to offer a variety of mitigation opportunities, site locations, and aquatic resource benefits. Conservancy policy requires that each partner organization be evaluated to ensure that it is in good financial standing and has the staffing capacity to carry out the project.

The Conservancy has worked collaboratively with numerous partners in many different capacities including potential site or project identification, land acquisition and ownership, long-term protection and stewardship, and project implementation. This collaboration has allowed the program to utilize the expertise, innovation, and local knowledge of partners to promote land acquisition and protection, as well as provide creative solutions to complex mitigation issues and concerns.

Several of the mitigation projects are part of a larger land protection or restoration opportunity sponsored by numerous partners. It is important to note that the Fund claims only the mitigation opportunities on the acreage directly funded through the program, and not the additional acreage acquired or accomplished by the partners.

The landowner is one of the most important partners to ensure the success of a mitigation project. Landowners for current projects include federal, state, and local governments, non-profit organizations, and private citizens. These landowners are dedicated to the conservation of the resources and are often interested in showcasing the mitigation activities to other landowners, while setting a precedent within the conservation area.

Table 33 contains a sample of the groups with which the Conservancy has partnered to achieve the mitigation projects included in this report. The diversity and expertise of these partners is a critical component to the success of the individual mitigation projects, as well as the success of the program. Details regarding partnering opportunities for each mitigation project are included under the Project Summaries in Section V.

Table 33: VARTF Partner Organizations					
Bedford County	Northern Virginia Conservation Trust				
Canaan Valley Institute	Northern Virginia Soil and Water Conservation District				
Cave Conservancy of the Virginias	Old Dominion University				
Central Virginia Battlefields Trust	Orange County				
Chesapeake Bay Foundation	Rappahannock Phragmites Action Committee				
Christopher Newport University	Rivanna Sewer and Water Authority				
City of Bedford	Spotsylvania County				
City of Charlottesville	Stafford County				
City of Fredericksburg	Trust for Public Land				
City of Harrisonburg	United States Army Corps of Engineers				
Culpeper County	United States Environmental Protection Agency				
Ducks Unlimited	United States Fish and Wildlife Service				
Fairfax County	Valley Conservation Council				
Fauquier County	Various Consulting and Engineering Firms				
Friends of the Rappahannock	Various Individual Landowners				
Goose Creek Association	Virginia Commonwealth University				
Henrico County	Virginia Department of Conservation and Recreation				
James City County	Virginia Department of Environmental Quality				
James River Association	Virginia Department of Forestry				
Loudoun County	Virginia Department of Game and Inland Fisheries				
Middle Peninsula Land Trust	Virginia Institute of Marine Science				
Middle Peninsula Public Access Authority	Virginia Marine Resources Commission				
National Park Service	Virginia Outdoors Foundation				
Natural Resources Conservation Services	Virginia Tech				
New River Land Trust	Western Virginia Land Trust				

### **Additional Program Benefits**

In addition to the direct mitigation of surface water impacts, the Fund provides significant supplementary benefits to Virginia's resources. Many of these additional benefits are made possible through the site identification process and partnering opportunities outlined above.

Through Conservation by Design, mitigation sites are often located within a conservation framework that provides greater ecological benefit than would an isolated project with the same mitigation activities. The projects are often part of an on-going conservation initiative with comprehensive ecological management plans. The large size of many of the projects (including both the mitigation areas and additional protected acreage) provides significant habitat for wildlife that depend upon large, contiguous forest blocks, while also providing additional buffering protection for aquatic resources. These projects often provide corridors to connect preserved properties or surround and buffer a critical area. Many of the projects are listed habitat sites for state and/or federal threatened or endangered species and natural communities, and have documented occurrences of the Virginia Department of Conservation

and Recreation Natural Heritage Elements. In addition, many of the projects provide direct and indirect improvements to impaired systems, such as TMDL listed streams, or added protection to large or significant resource systems, including the Clinch River, Great Dismal Swamp, and the Chesapeake Bay watershed. Several sites also have significant historic or cultural resource preservation benefits or protect unique natural features.

Table 34 is a compiled listing of the rare species, natural communities, and unique natural features that could potentially benefit from the approved mitigation projects of the Fund, through water quality improvement, habitat protection, feeding and nursery habitat protection, and direct enhancement or restoration of the resource. This list was developed utilizing existing conservation planning information, as well as other data.

Table 34: Conservation Targets		
Common Name / Community	Scientific Name	Federal/State Rankings
Virginia stonefly	Acroneuria kosztarabi	G1/S1
northern saw-whet owl	Aegolius acadicus	G5/S1B,S1N
sensitive joint vetch	Aeschynomone virginica	G2/S2
dwarf wedgemussel	Alasmidonta heterodon	G1,G2/S1
elktoe	Alasmidonta marginata	G4/S1,S2
pearly everlasting	Anaphalis margaritacea	G5/S1
hairy rockcress	Arabis hisuta var adpressipilis	G5T4Q/S1S2
Elliott's aster	Aster puniceus elliottii	G5T34/S1
tropical water-hyssop	Bacopa innominata	G3,G5/S2
upland sandpiper	Bartramia longicauda	G5/S1B
aster-like boltonia	Boltonia asteroides	G5/S3
Carolina boltonia	Boltonia caroliniana	G4/S2
blue-hearts	Buchnera americana	G5/S1S2
Carolina fanwort	Cabomba caroliniana	G3G5/S1
Price's cave isopod	Caecidotea pricei	G3G4/S2S3
Vandal's cave isopod	Caecidotea vandeli	G3G4/S2
hoary elfin	Callophrys polios	S1S3
mountain bittercress	Cardamine clematitis	G2G3
crawe sedge	Carex crawei	G5/S2
epiphytic sedge	Carex decomposita	G3/S2
a sedge	Carex striata	G4/S2
purple finch	Carpodacus purpureus	G5/S1B,S5N
hermit thrush	Catharus guttatus	G5/S1B,S5N
Atlantic white cedar	Chamaecyparis thyoides	G4/S2
northeastern beach tiger beetle	Cicindela dorsalis ssp. Dorsalis	Threatened
northern harrier	Circus cyaneus	G5/S1S2B,S3N
sawgrass	Cladium mariscus var. jamaicense	G5T5/S1
spreading pogonia	Cleistes divaricata	G4/S1
bunchberry	Cornus Canadensis	G5/S1
Virginia big-eared bat	Corynorhinus townsendii virginianus	G4T2/S1
Potomac sculpin	Cottus bairdi	Potomac and James restricted
timber rattlesnake	Crotalus horridus	G4TUQ/S1
canebrake rattlesnake (coastal plain population)	Crotalus horridus	G4TUQ/S1
eastern hellbender	Cryptobranchus alleganiensis	G3G4/ S2S3
spectaclecase	Cumberlandia monodonta	G3/S1

Common Name / Community	Scientific Name	Federal/State Rankings
button-bush dodder	Cuscuta cephalanthi	G5/S1
pretty dodder	Cuscuta indecora	G5/S2
steelcolor shiner	Cyprinella whipplei	G5/S1
showy lady's slipper	Cypripedium reginae	G4/S1
magnolia warbler	Dendroica magnolia	G5/S2B
showy tick-trefoil	Desmodium canadennse	G5/S1S2
beaked spikerush	Eleocharis rostellata	G5/S3
yellow lance	Elliptio lanceolata	G2G3/S2S3
alder flycatcher	Empidonax alnorum	G5/S1B
big bluet	Enallagma durum	G5/S3
oyster mussel	Epioblasma capsaeformis	G1/S1
robust baskettail	Epitheca spinosa	G4/S2
Parker's pipewort	Eriocaulon parkeri	G3/S2
bluebreast darter	Etheostoma camurum	G4/S2
ashy darter	Etheostoma cinereum	G2G3/S1
golden darter	Etheostoma denoncourti	G2/S1
longfin darter	Etheostoma longimanum	James River endemic
riverweed darter	Etheostoma podostemone	G4
wounded darter	Etheostoma vulneratum	G3/S2S3
scarce swamp skipper	Euphyes dukesi	G3/S2
American peregrine falcon	Falco peregrinus anatum	State threatened, DM
Appalachian springsnail	Fontigens bottimeri	G2/S1S2/SE
Tennessee pigtoe	Fusconaia barnesiana	G2G3/S2S3
shiny pigtoe	Fusconaia cor	G1/S1
fine-rayed pigtoe	Fusconaia cuneolus	G1/S1
Atlantic pigtoe	Fusconaia masoni	G2/S2
agueweed	Gentianella quinquefolia spp. Occidentalis	G5T4T5/S1
wood turtle	Glyptemys insculpta	G4/S2
northern map turtle	Graptemys geographica	G5/S2S3
American bald eagle	Haliaeetus leucocephalus	G5/S2S3
cracking pearlymussel	Hemistena lata	G1/S1
fox-tail barley	Hordeum Jubatum	G1/S1
Roanoke hogsucker	Hypentelium roanokense	G5
mountain brook lamprey	Ichthyomyzon greeleyi	G3,G4/S2
spiny riversnail	lo fluvialis	G2/S2
small whorled pogonia	Isotria medeoloides	G2/S2
least bittern	Ixobrychus exilis	G5/S2
jointed rush	Juncus articulatus	G5/S2
small-headed rush	Juncus brachycelphalus	G5/S2
narrow-panicled rush	Juncus brevicaudatus	G5/S2
big-head rush	Juncus megacephalus	G4G5/S2
sheep-laurel	Kalmia angustifolia	G5/S3
eastern lampmussel	Lampsilis radiata	G5/S2S3
loggerhead shrike	Lanius Iudovicianus	G4/S2B,S3N
Tennessee heelsplitter	Lasmigona holstonia	G3/S1
green floater	Lasmigona subviridis	G3/S2
birdwing pearly mussel	Lemiox rimosus	G1/S1

Common Name / Community	Scientific Name	Federal/State Rankings
Kemp's Ridley sea turtle	Lepidochelys kempii	Endangered
fragile papershell	Leptodea fragilis	G5/S1
onyx rocksnail	Leptoxis praerosa	G5/S1,S3
slabside pearlmussel	Lexingtonia dolabelloides	G2/S2
Virginia pigtoe	Lexingtonia subplana	G1/S1
black sandshell	Ligumia recta	G5/S2
Carolina lilaepsis	Lilaeopsis carolinensis	G3/S1,S2
Swainson's warbler	Limnothlypis swainsonii	G4/S2B,S3N
elongated lobelia	Lobelia elongata	G4,G5/S1
winged seedbox	Ludwigia alata	G3G4/S1
river redhorse	Moxostoma carinatum	G4/S2S3
eastern small-footed myotis	Myotis leibii	G3/S1
popeye shiner	Notropis ariommus	G3/S2S3
emerald shiner	Notropis atherinoides	G5/S1S2
roughhead shiner	Notropis semperasper	James River endemic
mirror shiner	Notropis spectrunculus	G4/S2
yellowfin madtom	Noturus flavipinnis	G1/S1
stonecat	Noturus flavus	G5/S2
orangefin madtom	Noturus gilberti	G2
eastern glass lizard	Ophisaurus ventralis	G5/S1
large-leaved grass of Parnassus	Parnassia grandifolia	G3G4/S2
joint paspalum	Paspalum distichum	G5/S1
blotchside logperch	Percina burtoni	G2G3/S1
channel darter	Percina copelandi	G4/S2
longhead darter	Percina macrocephala	G3/S1S2
stripeback darter	Percina notogramma	James River endemic
Roanoke logperch	Percina rex	G1, G2, LE
dusky darter	Percina sciera	G5/S1S2
clinch dace	Phoxinus sp. 1	G1/S1
caddisfly	Phylocentropus carolinus	G5
slender-leaved dragon-head	Physostegia leptophylla	G4G5/S2
Peaks of Otter salamander	Plethodon hubrichti	G2/S2
James River spiny mussel	Pleurobema collina	G1
Tennessee clubshell	Pleurobema oviforme	G2G3/S2S3
pyramid pigtoe	Pleurobema rubrum	G2G3/S1
a bluegrass	Poa saltuensis	G5/S2
rare skipper	Problema bulenta	G2G3/S1 SOC
thin-necked cave beetle	Pseudanophthalmus parvicollis	G1S1
cave beetle	Pseudanophthalmus pusio	G2G3, S1S2
fluted kidneyshell	Ptychobranchus subtentum	G2/S2
rough rabbits foot	Quadrula cylindrica	G3T2/S2
Appalachian monkeyface	Quadrula sparsa	G1/S1
goldencrowned kinglet	Regulus satrapa	G5/S2B,S5N
alderleaf buckthorn	Rhamnus alnifolia	G5/S1
lance-leaved buckthorn	Rhamnus lanceolata var. glabrata	G5T4T5/S1
capillary beakrush	Rhynchospora capillacea	G5/S1S2
bigeye jumprock	Scartomyzon ariommus	G4

Common Name / Community	Scientific Name	Federal/State Rankings
purple oat-grass	Schizachne purpurascens	G5S1
hard-stemmed bulrush	Scirpus acutus	G5/S1
whorled nutrush	Scleria verticillata	G5/S2
redbreasted nuthatch	Sitta canadensis	G5/S2B,S4N
roundleaf clover	Solidago patula	G5/S1
Dismal Swamp southeastern shrew	Sorex longirostris fisheri	G5T2/S2
yellow-bellied sapsucker	Sphyrapicus varius	G5/S1B,S4N
sweetscent ladies'-tresses	Spiranthes odorata	G5/S3
great plains ladies' tresses	Spiranthes magnicamporum	G4/S1
Caspian tern	Sterna caspia	G5/S1B,S2N
silky camellia	Stewarthia malachodendron	G4/S2
Bigger's Cave amphipod	Stygobromus biggersi	G2G4/S1S2
Shenandoah Valley cave amphipod	Stygobromus gracilipes	G3G4/S2S3
barrens silky aster	Symphotrychum pratense	GNR/S1
Bewick's wren	Thryomanes bewickii	G5T2Q/S1B
Spanish moss	Tillandsia usneoides	G5/S1
purple lilliput	Toxolasma lividus	G2/S1
Fraser's marsh St. John's-wort	Triadenum fraseri	G5/S1
least trillium	Trillium pusillum var. virginianum	G3T3/S2
winter wren	Troglodytes troglodytes	G5/S2B,S4N
American black bears	Ursus americanus	Threatened
large cranberry	Vaccinium macrocarpon	G4/S2
purple bean	Villosa perpurpurea	G1/S1
prostrate blue violet	Viola walteri	G4G5/S2
loblolly pine savanna natural community		
non-riverine saturated forest community		
Appalachian terrestrial dung community		
Appalachian cave drip pool/epikarstic community		
Appalachian cave stream community		
Appalachian cave stream riparian community		
oligotrophic saturated scrub community		
Atlantic white cedar swamp community		
brackish marsh community		
limestone/dolomite barren		
montane dry calceareous forest/woodland community		G4
pocosin community		
spruce/fir forest		
high elevation cove forest		
Terrestrial Community mountain/piedmont acidic seepage swamp		

As one of the largest international conservation organizations, the Conservancy is recognized for its expertise in land protection. Because of this, many land owners are often willing to either donate an easement on their entire property or sell the land or easement below fair market value. The savings in acquisition and protection costs allow the Fund to leverage mitigation payments to fund additional conservation projects, as approved by the agencies.

Although the program does not fund academic research, many of the project sites are available for scientific studies provided there is no interference with the mitigation efforts. Virginia Tech conducted research on the effects of vegetation cover types on soil temperature in relation to growing season at a southeast Virginia site. Old Dominion University conducted a small mammal study at three project sites in the Chowan River Basin. Christopher Newport University utilized monitoring data to generate papers and presentations on numerous restoration-related subjects, including the effect of volunteer colonization by woody species on growth and survival of planted species, the role of site selection and goal setting in restoration of prior converted wetlands, the creation of a GIS-based predictive model for colonization of woody species in restored and created wetlands, and a comparison of the use of a prevalence index and the 50/20 Rule for hydrophytic vegetation community monitoring, including the effect of graminoid species on monitoring outcomes.

Project sites have also been used as training opportunities for various federal and state government programs. The Conservancy has organized field trips for interested federal, state, and local government representatives, private landowners and home owner organizations, watershed protection groups, school groups, youth service programs, and non-profit organizations. These trips have provided significant educational opportunities for both conservation and stream and wetland mitigation activities. For example, the Conservancy has led field trips to the Rivanna River (Lamb - MJ-1) project as part of the 2005 Virginia Stream Alliance Workshop, as well as individual site visits with local government representatives, local landowners, youth service organizations, and school groups. In addition, one large wetland restoration and preservation site in the Chesapeake area was used in 2008 as part of wetland delineation and regional supplement training for Army Corps of Engineers personnel.

The Conservancy has enlisted the help of numerous volunteers to assist the program-funded staff in accomplishing activities both in the field and in the office. The volunteers have assisted program staff by reviewing and updating various program tracking records, conducting invasive species control activities, planting riparian buffers, assisting with preserve cleanup, and providing visual monitoring of the sites. This involvement furthers the public's understanding of mitigation and the importance of healthy streams and wetlands.

## V. Mitigation Projects

This section provides general information regarding the mitigation projects proposed by the Conservancy and approved or denied by the Corps. A map depicting the location of these sites across the state is included in Attachment B. Detailed project summaries of the approved projects are included in Attachment C.

#### **Approved Mitigation Projects**

From 1995 through 2009, the Corps has authorized \$37,539,956.65 for the Conservancy and our partners to pursue a total of 108 mitigation projects. These projects attempt to achieve the overall programmatic goal of water quality improvement through the creation, restoration, and enhancement of non-tidal and tidal wetlands and through the restoration and enhancement of stream channels. Water quality is further enhanced by the Fund through the restoration or enhancement of the surrounding upland buffers. The Fund has also achieved the preservation of highly functional wetlands, streams, and buffer areas which improve and protect water quality in the long-term. In addition to funding the direct costs of wetland and stream restoration, enhancement, creation, or preservation, money was also requested and authorized to fund a variety of associated or preliminary activities including land acquisition, property appraisals, boundary surveys, stewardship activities, feasibility studies, and conceptual plan development.

A summary table listing all of the projects for which funds have been authorized through 2009 is included in Attachment A. The table includes the project name and corresponding identification number (based on major river basin), project location information (HUC), aquatic resource type for which the project provides mitigation (non-tidal wetlands, tidal wetlands, streams), proposal information (purpose of the request for funding, date proposed by the Conservancy, date the funds were authorized by the Corps), and the amount of funds authorized by the Corps based on resource type. The projects are organized by major river basin, and within each basin, listed chronologically based on the Corps funding approval date. Several project names are withheld as a privacy consideration for landowners whose protection instrument has not been finalized at this time. These projects are identified throughout the report according to the project identification number and the general location or watershed of the project.

Due to drainage divides or hydrological modifications at the site, four projects (CB-5/CH-12, CB-8/YK-4, CH-9/LJ-4, and SH-3/UJ-3) mitigate for impacts within multiple basins. Although these projects are listed in the table in Attachment A under both basins, the total funds authorized by the Corps for these projects have been appropriately divided between the two respective basins.

Table 35 illustrates the number of mitigation projects approved by the Corps each year since the initiation of the Fund. Only the initial project approval is included in the table. Subsequent approvals for the same project are not recorded as approved projects in the subsequent year.

Table 35: Annual Number of Approved Projects.

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Year	Number of Approved Projects					
	Number	Cumulative Total				
1995	1	1				
1996	0	1				
1997	4	5				
1998	2	7				
1999	1	8				
2000	3	11				
2001	5	16				
2002	5	21				
2003	5	26				
2004	5	31				
2005	12	43				
2006	22	65				
2007	16	81				
2008	20	101				
2009	7	108				

As stated in the original MOU, the Conservancy initially proposed projects located primarily along the North Landing River and Northwest River within the Chowan River Basin. As the geographic range and amount of mitigation payments received by the Fund increased, the need for compensatory mitigation projects in additional areas became necessary. In recent years, the Conservancy has proposed a diversity of projects across the state in all major river basins with the exception of the New River Basin and the Big Sandy River Basin. Many of the proposed projects across the state include both wetland and stream components and a suite of creation, restoration, enhancement, and preservation activities. A map depicting the location of these sites across the state is included in Attachment B.

Of the 108 approved projects, 68 projects include mitigation activities to address non-tidal wetland impacts; 14 projects include mitigation activities to

address tidal wetland impacts; and 55 projects include mitigation activities to address stream impacts. Twenty-seven of the approved projects include mitigation activities to address impacts to multiple aquatic resource types. Of the 108 approved mitigation projects, the Conservancy is actively developing or completing 92 projects. The Conservancy is no longer pursuing the remaining projects due to incomplete negotiations with landowners or based on the recommendations of feasibility studies.

Table 36 provides an annual summary and cumulative total of funds authorized by the Corps through 2009 based on aquatic resource type. As noted in the table and detailed in Section III, the Fund has shown continued progress in the approval of mitigation projects in 2009.

	Funds Authorized								
Year	Non-Tidal Wetland Projects (\$)	Tidal Wetland Projects (\$)	Stream Projects (\$)	Total (\$)	Cumulativ Total (\$)				
1995	37,020	0	0	37,020	37,020				
1996	0	0	0	0	37,020				
1997	167,076	10,000	7,000	184,076	221,096				
1998	340,015	0	0	340,015	561,111				
1999	143,204	0	0	143,204	704,315				
2000	521,315	1,736	0	523,051	1,227,366				
2001	936,680	10,000	15,000	961,680	2,189,046				
2002	1,250,000	90,650	101,594	1,442,244	3,631,290				
2003	510,841	40,000	1,545,800	2,096,641	5,727,931				
2004	1,366,250	25,333	137,600	1,529,183	7,257,114				
2005	206,888	206,350	474,013	887,251	8,144,365				
2006	2,522,833	9,000	6,334,251	8,866,084	17,010,449				
2007	1,130,381	6,250	6,546,053	7,682,684	24,693,133				
2008	4,322,578	135,372	6,797,498	11,255,448	35,948,581				
2009	665,787	113,200	812,291	1,591,375	37,539,956				
Grand Totals	14,120,868	648,000	22,771,100	37,539,956					

Table 37 summarizes the funds authorized by the Corps according to resource type and major river basin. All major river basins in Virginia have had funds authorized for mitigation projects except for the Big Sandy and New River basins. Until 2005 the Fund has not been used as a mitigation option in these basins. Those basins with the highest amount of funds authorized have an excess of \$3 million each, and include the Lower James River, Middle James River, Potomac River, Rappahannock River, and Shenandoah River basins. Several basins, including the Chesapeake Bay, Chowan River, and York River basins, have over \$1 million authorized towards mitigation projects.

		Fun	ds Authorized	
Basin	Non-Tidal Wetland Projects (\$)	Tidal Wetland Projects (\$)	Stream Projects (\$)	Total (\$)
Atlantic Ocean	0	256,350	0	256,350
Chespeake Bay	2,149,842	201,322	161,353	2,512,517
Chowan	2,617,725	52,666	154,300	2,824,691
Lower James	3,401,116	88,650	1,584,282	5,074,048
Middle James	493,200	0	4,842,880	5,336,080
Upper James	127,999	0	149,009	277,008
Potomac	1,235,820	38,000	8,036,980	9,310,800
Rappahannock	1,745,936	10,000	2,576,651	4,332,587
Roanoke	261,575	0	790,825	1,052,400
Shenandoah	576,100	0	3,387,284	3,963,384
Tennessee	85,000	0	725,554	810,554
York	1,426,557	1,000	361,982	1,789,539
Totals	14,120,870	648,000	22,771,100	37,539,958

Table 38 provides information about the payments from the Fund to complete the mitigation activities approved by the Corps on an annual basis.

**Table 38: Summary of Yearly Expenditures.** 

Year	Expenditures (\$)
1995	16
1996	37,442
1997	173,692
1998	320,596
1999	40,180
2000	824,016
2001	681,947
2002	1,184,821
2003	551,379
2004	1,239,881
2005	1,110,749
2006	2,615,709
2007	5,991,699
2008	5,939,935
2009	4,716,978
Total	25,429,040

These approved projects are in various stages of completion (Table 39). For example, as detailed in Section III, a significant number of projects were approved through 2006 - 2008. Many recently approved projects are pending the closure of land acquisitions or easements, require delineations or surface water assessments, or are in various planning stages for restoration or enhancement activities. Therefore, acreages, linear footages and funding values included in this report are often estimates and may require clarification in future reports. Once a project is officially closed, the Conservancy will report the final mitigation provided by that project and the total funds authorized for that project in the subsequent annual report.

Table 39: Status of Approved Projects						
Project Status	Non- Tidal Wetland	Tidal Wetland	Stream	Multiple Resource	Total Number	
Active Project Development	5	0	4	2	11	
Acquired/Protected	4	1	3	2	10	
Construction Planned 2010	4	0	8	3	15	
Constructed/Monitoring	11	3	4	3	21	
Closed/Mitigation	15	3	9	8	35	
Closed without Mitigation	4	0	6	4	14	
Inactive, pending closure	0	0	1	1	2	
Total	43	7	35	23	108	

Active Project Development - currently in negotiations with landowner and/or developing restoration plans

Acquired/Protected - preservation only projects with land protection deal completed; delineation required to close

Construction Planned 2009 - restoration plans complete or underway for 2009 implementation of mitigation activities

Constructed/Monitoring - restoration activities are complete, project in monitoring phase (up to 10 years)

Closed/Mitigation - project has been officially closed and mitigation credit assigned

Closed w/o Mitigation - project has been officially closed and did not provide any mitigation credit (appraisal, feasibility, project withdrawn)

Inactive, pending closure - project is no longer moving forward and will be closed w/o credit

## **Approved Project Details**

#### **Non-Tidal Wetland Summary**

Tables 40, 41 and 42 provide summary information of Fund activity relating to non-tidal wetlands from 1995 through 2009. Table 40 details the total impacts (acres), mitigation payments, authorized funds, the remaining balance of available funds, and the mitigation liability (credits). Table 41 summarizes the mitigation activities being pursued (acres), and the associated proposed credits for non-tidal wetlands on a programmatic basis. Table 42 provides a summary of the non-tidal wetland impacts (acres), the associated credit liability, the proposed wetland mitigation credits, the mitigation acres, and additional protected acres for each major river basin.

Table 40: Non-Tidal Wetland Impact and Financial Summary									
Impacts (ac)	Impacts (ac)  Mitigation Payments (\$)  Authorized Funds (\$)  Remaining Balance (\$)  (credits)								
240.85	240.85 20,370,137.48 14,120,868.90 6,249,268.58 432.74								

Table 41: Non-Tidal Wetland Mitigation Activity Summary									
	Non-Tidal Wetland Mitigation Activities (ac)  Sum of Sum of								
WetlandWetlandsUplandUplandMitigationRestorationEnhancementPreservationRestorationPreservation(ac)									
612	612 21 3,947 259 1,163 6,002 1,075								

	Table 42	: Non-Tidal	Mitigation S	ummary Based	on Major R	iver Basin	
Basin	Impact (ac)	Mitigation Liability (credits)	Proposed Mitigation (credits)	Mitigation Successful or Construction (credits)	Credit Balance (Credits)	Proposed Mitigation (ac)	Additional Protected Acreage
Atlantic Ocean	1.28	2.1	0	0	-2.1	0	0
Big Sandy	0.11	0.15	0	0	-0.15	0	0
Chesapeake Bay	45.14	85.34	166.81	105.7	81.47	1,463.66	505.64
Chowan River	41.57	76.17	373.55	331.55	297.38	1,726.42	11
Lower James River	70.34	132.69	246.31	157.03	113.62	1,160	741
Middle James River	20.16	37.09	30.73	30.73	-6.36	99.8	514.32
Upper James River	3.1	5.08	4.21	4.21	-0.87	13.99	0
New River	1.02	1.06	0	0	-1.06	0	0
Potomac River	7.86	12.39	71.97	71.97	59.58	797.16	0
Rappahannock River	10.21	19.28	62.22	28.72	42.94	177	301
Roanoke River	4.03	7.0	5.88	0	-1.12	26	0
Shenandoah River	8.7	10.89	12.09	1.49	1.2	36	0
Tennessee River	18.29	26.34	4.83	1.44	-21.51	29.22	0
York River	9.07	16.41	97.17	95.27	80.76	439.36	186.32
Total	240.88	431.99	1,075.77	828.11	643.78	5,968.61	2,259.28

#### **Tidal Wetland Summary**

Tables 43, 44 and 45 provide summary information of Fund activity relating to tidal wetlands from 1995 through 2009. Table 43 contains the total impacts (acres), mitigation payments, authorized funds, the remaining balance of available funds, and the mitigation liability (credits). Table 44 details the mitigation activities being pursued (acres), and the associated proposed credits for tidal wetlands on a programmatic basis. Table 45 provides a summary of the tidal wetland impacts (acres), the associated credit liability, the proposed wetland mitigation credits, the mitigation acres, and additional protected acres for each major river basin.

Table 43: Tidal Wetland Impact and Financial Summary									
Impact (ac)	Impact (ac)  Mitigation Payments (\$)  Authorized Funds (\$)  Remaining Liability (Credits)								
2.61									

Table 44: Tidal Wetland Mitigation Activity Summary								
Wetland Restoration	SAV Restoration	Sum of Mitigation (ac)	Sum of Mitigation (credits)					
23.4	20	3.34	220	316	566	63.76		

Table 45: Tidal Mitigation Activity Summary Based on Major River Basin								
Basin	Impact (ac)	Mitigation Liability (credits)	Proposed Mitigation (credits)	Mitigation Successful or Construction (credits)	Credit Balance (Credits	Proposed Mitigation (ac)		
Atlantic Ocean	1.01	1.01	4.6	4.6	3.59	23		
Chesapeake Bay	1.06	1.06	21.98	10.63	20.92	240.69		
Chowan River	0.01	0.01	1.4	1.4	1.39	70		
Lower James River	0.43	0.43	21.07	1.07	20.64	32		
Potomac River	0.11	0.11	9.71	9.71	9.6	117		
Rappahannock River	0	0	1.6	1.6	1.6	80		
York River	0	0	3.4	0	3.4	3.4		
Total	2.62	2.62	63.76	29.01	61.14	566.09		

#### **Stream Summary**

Tables 46, 47, 48 and 49 provide summary information of the Fund activities for streams from 1995 through 2009. Table 46 provides a summary of the total linear feet of impacts and associated financial information for streams program wide. Table 47 summarizes the total linear footage of each mitigation activity the Fund is pursuing through the approved projects program wide, with pre-USM activities specified. For a broad overview of the Fund activity, stream mitigation activities are divided into the following four general categories: channel restoration / enhancement (projects may include riparian buffer planting); riparian buffer planting (projects do not have any channel or bank work); livestock exclusion; and stream and/or riparian buffer preservation. Table 48 summarizes the total program-wide impact length, linear footage of each mitigation activity, total channel length in the mitigation area, stream mitigation acreage, and the additional protected acreage for the approved stream projects for each major river basin.

As noted in both Tables 47 and 48, for several projects, multiple mitigation activities are completed along the same channel length. For example, riparian buffer planting and livestock exclusion activities were conducted along the same 2,000 linear foot length of stream channel for the Linden Farm project (RP-2). Table 48 identifies these areas of multiple mitigation activities. Detailed descriptions of the mitigation activities (with associated buffer widths, as appropriate) for each project are included in the project summaries in Attachment C.

Table 46: Stream Impact and Financial Summary								
Туре	Type Impact (If) Mitigation Authorized Remaining Payments (\$) Funds (\$) Balance (\$							
Pre-USM	163,428	24,970,392	21,988,462	2,981,930				
USM	18,299	7,453,989	782,638	6,671,351				
Total	181,727	32,424,381	22,771,100	9,653,281				

Table 47: Stream Mitigation Activity Summary							
Stream Mitigation Activity (If)							
Туре	Type  Channel Restoration / Enhancement (may include buffer planting)  Riparian Buffer Planting (no channel or bank work)  Livestock Exclusion Buffer Preservation						
Pre-USM	49,110	14,100	23,799	602,381	668,643		
USM	51,816						
Total	52,295	14,100	23,799	651,012	720,459		

For several projects, multiple mitigation activities are completed along the same channel length (e.g. Riparian Buffer Planting and Livestock Exclusion)

Table 48: Stream Mitigation Activity Summary Based on Major River Basin									
		Proposed Stream Mitigation Activity (If)							
Basin	Impact (If)	Channel Restoration / Enhancement (may include buffer planting)	Riparian Buffer Planting (no channel or bank work)	Livestock Exclusion	Stream and/or Riparian Buffer Preservation	Total Channel Length in Mitigation Area (If)	Total Completed Mitigation	Stream Mitigation Area (ac)	Additional Protected Acreage (ac)
Atlantic Ocean	0	0	0	0	0	0	0	0	0
Big Sandy	3,006	0	0	0	0	0	0	0	0
Chesapeake Bay	1399	0	0	0	41,668	41,668	19,168	118.36	NTW
Chowan River	2,416	0	0	0	6,460	6,460	6,460	22.9	NTW
Lower James River	22,765	9,071	0	0	9,670	18,741	104	119	NTW
Middle James River	29,312	14,791	6,000	0	42,187	60,538	51,426	590	59
Upper James River	0	0	0	0	7,609	7,609	7,609	104	0
New River	3,078	0	0	0	0	0	0	0	0
Potomac River	76,495	17,570	0	8,477	110,342	128,462	119,085	607	1,560
Rappahannock River	15,862	0	2,000	7,742	308,197	315,939	312,039	1,314	2,979
Roanoke River	6,458	2,980	800	0	20,708	23,688	6008	163	420
Shenandoah River	14,288	4,103	1,700	0	33,742	39,545	38026	526	1,180
Tennessee River	5,359	1,580	0	7,580	48,701	50,281	10,781	387	1437
York River	1,289	2,200	3,600	0	21,728	27,528	978	231	133
Total	181,727	52,295.00	14,100.00	23,799.00	651,012.00	720,459.00	571,684.00	4,182.26	7,768.00

Linear footages and acreages included in this table include estimates which may be changed in future reports, as the projects are in various phases of completion. Mitigation Area refers to linear footage and/or acreage included under a "no-touch" buffer

If - linear feet ac – acre

NTW - Additional Protected Acreage is reported under the non-tidal wetland summary

- 1 For several projects, multiple mitigation activities are completed along the same channel length (e.g. Riparian Buffer Planting and Livestock Exclusion)
- 2 The Rappahannock River Fish Passage project is not included in the table

Additional Protected Acreage refers to acreage included under the protective instrument placed on the property by the program which does not qualify for mitigation due to specified allowable activities (e.g. silviculture, agriculture

\*Indicates projects that have completed construction or acquisition. Sites may be subject to annual monitoring

Table 49 details mitigation activities funded by revenues accrued under the Unified Stream Methodology. Only the Rappahannock River, Roanoke, Middle James River, Tennessee River and Shenandoah River basins have projects funded through USM revenues through 2009.

Table 49: USM Compensation Credit Summary Based on Major River Basin								
Basin	Impact (If)	TCR	Proposed Compensation Credit	Total Channel Length in Mitigation Area (If)	Stream Mitigation Area (ac)	Additional Protected Acreage		
Big Sandy	1,034	1,293	N/A	0	0	0		
Chowan River	1505	1511	N/A	0	0	0		
Lower James River	2,404	2,361	N/A	0	0	0		
Middle James River	577	446	475	480	2.31	0		
Potomac River	3,671	3,199	N/A	0	0	0		
Rappahannock River	4,908	4,260	8,141	43,459	196	0		
Roanoke River	1,823	1,397	1614	4829	180	45		
Shenandoah River	2,160	1,965	1,339	2,381	14	10		
Tennessee River	27	19	153	727	6	0		
York River	7	9	N/A	0	0	0		
Total	18,116	16,460	11,722	51,876	398	55		

### **Closed Projects**

In 2009, the Conservancy and the Corps officially closed twenty-two projects. Seventeen of these projects provided mitigation for non-tidal wetland, tidal, and/or stream resource impacts. Five projects were closed because negotiations were not completed and do not provide mitigation. A total of 49 projects have been closed through 2009.

Table 50 identifies the closed projects, funds allocated, funds returned upon closure, and purpose of the project. The amount of credits assigned for each project is detailed in the individual project summary, where applicable, in the following sections.

Project ID	Amount Approved (\$)	Balance Returned (\$)	Purpose of Project
CB-2	4,781	576.00	Mitigation
CB-3	200,000	143,773.00	Mitigation
CB-4	87,600	66,065.84	Mitigation
CB-5/CH-12	105,333	18,949.00	Mitigation
CB-6	95,126	55,677.00	Mitigation
CB-7	12,000	3,044.00	Mitigation
CB-9	6,800	0.00	Feasibility
CB-12	12,732	12,457.00	Acquisition
CB-13	358,500	158,582.93	Mitigation
CB-14	5,000	2,500.00	Appraisal
CH-14	77,150	77,150.00	Acquisition
CH-2	24,324	25.00	Mitigation

Project ID	Amount Approved (\$)	Balance Returned (\$)	Purpose of Project
CH-3	41,969	73.18	Mitigation
CH-4	8,800	40.00	Mitigation
CH-5	337,576	0.00	Mitigation
LJ-2	15,000	0.00	Mitigation
LJ-3	50,650	0.00	Mitigation
LJ-5	3,500	1,000.00	Appraisal
LJ-6	149,500	93,043.00	Mitigation
LJ-8	49,786	6,541.24	Mitigation
MJ-2	1,500	0.00	Appraisal
MJ-3	253,500	20,840.00	Mitigation
MJ-4	12,608	470.03	Mitigation
MJ-9	40,807	40,807.00	Acquisition
PO-4	8,000	0.00	Appraisal
PO-6	3,100,000	0.00	Mitigation
PO-7	1,400,000	974.98	Mitigation
RO-1	180,000	174,252.00	Mitigation
RO-2	23,250	20,379.00	Mitigation
RP-1	10,000	0.00	Mitigation
RP-2	61,894	6,962.00	Mitigation
RP-3	39,700	0.00	Mitigation
RP-6	6,500	3,500.00	Appraisal
RP-7	114,816	114,816.00	Acquisition
RP-8	123,261	1,500.00	Mitigation
RP-9	81,000	2,990.00	Mitigation
RP-10	75,500	260.00	Mitigation
RP-12	150,000	0.00	Mitigation
SH-3/UJ-3	1,034,749	6,566.00	Mitigation
TN-1	7,000	0.00	Mitigation
TN-3	39,000	1,366.00	Mitigation
TN-4	6,000	0.00	Appraisal
UJ-2	149,009	149,009.00	Mitigation
YK-10	17,567	54.64	Mitigation
YK-3	87,600	66,073.51	Mitigation
YK-7	22,145	2,858.12	Mitigation
YK-8	232,500	232,500.00	Acquisition
YK-9	14,077	14,077.00	Acquisition
Total	8,938,110	1,499,752.47	

In conclusion, as intended, the mitigation payments for numerous, small impacts have been collectively pooled to provide large scale, ecologically preferable mitigation. As the available balance of the Fund has grown, the ability of the program to pursue mitigation projects has increased. With the addition of program staff, the number of approved projects and the efficiency of completing those projects have increased. Through 2009, approximately two-thirds of the accumulated mitigation payments have been authorized to a diverse array of mitigation projects across Virginia. These projects provide a suite of typical wetland and stream restoration, enhancement, and preservation opportunities, as well as unique projects aimed at improving water quality and/or providing additional ecological benefits.

A detailed summary of each project for which funds have been authorized is included in Appendix C. The mitigation projects are organized by major river basin.

#### **Future Priorities**

The Conservancy has identified future priorities for the Fund, including programmatic goals as well as activities associated with individual projects. Programmatic goals include operational activities such as the continued prioritization of project identification in areas with high mitigation need. Because the individual project status and the associated required activity for each project is covered in Section V, this section only discusses the general areas of need for projects such as those pending closure or implementation.

• Mitigation Rule Changes: On April 10, 2008, the Corps and the Environmental Protection Agency (EPA) released the final rule on "Compensatory Mitigation for Losses of Aquatic Resources" (Federal Register Vol. 73, No. 70). The final rule issues "regulations governing compensatory mitigation for activities authorized by permits issued by the Department of the Army." These regulations establish equivalent performance standards for all forms of mitigation, including in-lieu programs. The Fund will need to make many changes to adhere to the guidelines set forth in the new rule. These include assigning advance credits, defining the compensation planning framework and watershed approach used by the Fund, establishing pricing for impacts, and determining credit release for approved projects. The Fund will need to modify the operating agreement to accommodate these changes. Developing these plans and implementing them will be a high priority for the Conservancy/Fund staff and managers in 2010. The Conservancy anticipates coming into compliance and operating under a new instrument by June 9, 2010.

Prioritization of efforts to identify and acquire mitigation projects in basins with the greatest compensatory mitigation need is a dynamic process that requires a high degree of coordination. As indicated in Section V, there are several basins in which there is mitigation need across all aquatic resource types.

- Tennessee River Basin: The Tennessee River Basin remains a high priority for identifying appropriate non tidal wetland mitigation projects. As a result of a Request for Proposals released in 2009, the Conservancy anticipates proposing a large project to address this need early in 2010. Additionally, the relatively small impacts within the New River Basin become a high priority in 2010.
- Tidal Restoration: The has been a limited amount of tidal wetland impacts and associated mitigation payments compared with those for non-tidal wetlands, and historically the Conservancy has focused on the areas of greatest mitigation need. Nevertheless, a number of projects with tidal mitigation components have been approved through the Fund, including dam removal restoration and preservation. The Fund has also approved four projects that involve innovative restoration efforts such as submerged aquatic vegetation restoration (AO-1, AO-3) and oyster reef restoration (AO-2, LJ-3). However, tidal restoration or creation is lacking across many basins in which mitigation payments have been received. Although the restoration efforts funded to date are not inferior, they result in mitigation that is "out-of-kind." Therefore, tidal restoration and/or creation will be a priority, especially for the Atlantic Ocean and Chesapeake Bay basins which have accumulated the greatest amount of tidal wetland impacts.

- Stream Mitigation Priorities: The majority of stream impacts utilizing the Fund for mitigation have occurred in the Potomac River Basin. Additional basins with high impacts include the Middle James River, Lower James River, Shenandoah River, and Rappahannock River basins. These five basins account for 88% of the linear footage of impacts through 2009. Appropriately, the Conservancy has focused on these basins to identify and propose stream mitigation projects. The priority for stream mitigation in 2010 will be to find appropriate sites in basins with fewer, but older impacts, such as the New River basin as well as those basins where additional projects are warranted, such as the Lower James River.
- Implementation of Approved Projects: As reported in earlier sections, the number of projects proposed and approved annually continues to increase. The approved projects include non-tidal wetland, tidal wetland, and stream mitigation projects involving a suite of activities including restoration, enhancement, and preservation at sites across the state. In recent years many projects have been approved which involve restoration and/or enhancement activities that include design, permitting, site construction, contract oversight and supervision activities. Implementation of these activities will be a sizable effort by Conservancy staff in 2010. The Conservancy anticipates as many as fifteen restoration projects going to construction during the next annual cycle.
- Mitigation Monitoring and Maintenance of Existing Sites: As approved projects are implemented, mitigation monitoring and corrective action on sites becomes a major priority for the Fund to ensure the success of the sites. Mitigation monitoring and reporting require a large investment in resources over a long timeframe. Most of the restoration projects require monitoring for a period of ten years. As more of these restoration sites are implemented, the monitoring obligations will continue to increase. In addition, corrective action on some sites is an anticipated and necessary part of mitigation projects. This corrective action could be in the form of invasive species control, supplemental planting to correct low survival of planted vegetation, the maintenance or replacement of engineering structures/practices to increase site hydrology, etc. Managing this workload in a way that ensures the success of the mitigation sites will remain a high priority.

# Attachment A. Approved Project Table.

Included as a stand-alone document - filename: 2009 Report - Attachment A..pdf.

**Attachment B.** Map of Project Locations within River Basins Included as a stand-alone document – filename: 2009 Report - Attachment B - [11x17].jpg

**Attachment C.** Project Summaries within River Basins Included as a stand-alone document – filename: 2009 Report – Attachment C..pdf

**Attachment D.** Map of Northwest River Conservation Corridor Included as a stand-alone document – filename: 2009 Report - Attachment D - [8.5x11].jpg.

**Attachment E.** Map of Dragon Run Conservation Corridor Included as a stand-alone document – filename: 2009 Report - Attachment E - [8.5x11].jpg.